

DEPARTMENT OF ENVIRONMENTAL AFFAIRS

NO. R. 119

03 FEBRUARY 2016

**NATIONAL ENVIRONMENTAL MANAGEMENT: PROTECTED AREAS
ACT, 2003
(ACT NO. 57 OF 2003)**

**DRAFT REGULATIONS FOR THE MANAGEMENT OF THE ROBBEN
ISLAND MARINE PROTECTED AREA**

I, Bomo Edith Edna Molewa, Minister of Environmental Affairs, hereby publish for public comment, the draft Regulations for the Management of the Robben Island Marine Protected Area in terms of sections 48A(2) and 86(1)(a), (b), (c) and (d) of the National Environmental Management: Protected Areas Act, 2003 (Act No. 57 of 2003), as set out in the Schedule hereto.

Any person who wishes to submit representations or comments in connection with the draft regulations are invited to do so within 90 days from the date of publication in the *Government Gazette* and by no later than 16h00 on the last day. Comments received after this time may not be considered. All representations and comments must be submitted in writing to the Deputy Director-General of the Department of Environmental Affairs, Branch Oceans and Coasts:

By post to: The Deputy Director-General
Environmental Affairs
Oceans and Coasts
Attention: Xola Mkefe
P.O Box 52126
V and A Waterfront, Cape Town
8002

By hand: East Pier Building 2, East Pier Road, V&A
Waterfront, Cape Town

By e-mail to: MPARegs@environment.gov.za
Enquiries: Xola Mkefe 021 819 2466



**BOMO EDITH EDNA MOLEWA
MINISTER OF ENVIRONMENTAL AFFAIRS**

SCHEDULE

1. Definitions

In these Regulations, unless the context indicates otherwise, a word or expression that is defined in the Act bears the same meaning in these Regulations, and in addition—

“Act” means the National Environmental Management: Protected Areas Act, 2003 (Act No. 57 of 2003);

“alpha flag” means the “diver down” flag used to indicate that diving operations are in progress and other vessels must keep clear;

“certificate of competence” means a certificate of competence as defined in the National Small Vessel Safety Regulations, 2007;

“certificate of fitness” means a certificate of fitness as defined in the National Small Vessel Safety Regulations, 2007;

“Controlled Zone” means an area within a marine protected area where fishing or any other activity in terms of section 48A(1) of the Act may take place if authorised in terms of these regulations as contemplated in terms of section 48A(2) of the Act.

“dive or diving” means to swim below the surface of the water, or to enter the water with the aid of, or use of prohibited gear;

“environment” has the meaning assigned to it in section 1 of the National Environmental Management Act;

“fish” means any aquatic plant or animal whether piscine or not, and any mollusc, crustacean, coral, sponge, holothurian or other echinoderm, reptile and includes their eggs, larvae and all juvenile stages, but does not include sea birds, seals or any marine mammal;

“fishing” or to **“fish”** means—

- (a) searching for, catching, taking or harvesting fish or an attempt to any such activity;
- (b) engaging in any other activity which can reasonably be expected to result in the locating, catching, taking or harvesting of fish;
- (c) placing, searching for or recovering any fish aggregating device or associated gear, including radio beacons;

- (d) any operation in support or in preparation of any activity described in this definition; or
- (e) the use of an aircraft in relation to any activity described in this definition;

“hovercraft” means a craft that floats on a cushion of air and is capable of traversing water;

“Integrated Coastal Management Act” means the National Environmental Management: Integrated Coastal Management Act, 2008 (Act No. 24 of 2008);

“management authority” means South African National Parks as designated in regulation 10;

“Marine Living Resources Act” means the Marine Living Resources Act, 1998 (Act No. 18 of 1998);

“Marine Protected Area” means the Robben Island Marine Protected Area as declared by the Minister in terms of section 22A of the Act;

“Marine Traffic Act” means the Marine Traffic Act, 1981 (Act No. 2 of 1981);

“National Small Vessel Safety Regulations” means the Merchant Shipping (National Small Vessel Safety) Regulations, 2007, published in terms of section 356 of the Merchant Shipping Act, 1951 (Act No. 57 of 1951) and promulgated in Government Notice No. R. 705 of 8 August 2007;

“operate” in respect of a vessel, includes mooring in the water, drifting in the water and ascending or descending from its mooring, the shore, launch site, a buoy or a jetty;

“personal watercraft” means a vessel that uses an inboard motor powering a water jet pump as its primary source of propulsion, and is designed to be operated by a person or persons sitting, standing, or kneeling on rather than within the confines of a hull;

“prohibited gear” means dive torches, artificial breathing apparatus, weight belts or weights, bags used for underwater collection of fish, shucking tools or any tool that could be used for the collection of fish;

“port” shall have the meaning assigned to it in the Integrated Coastal Management Act;

“RICZ” means the Robben Island Controlled Zone;

“RIRZ” means the Robben Island Restricted Zone;

“SCUBA Diving” means swimming below the surface of the water, with the aid of compressed or pumped air or other gasses;

“vessel” means a waterborne craft of any kind whether a surface craft or submarine, and whether self-propelled or not, and includes any moored floating structure that can be used as a means of transport by water and includes a hovercraft and personal watercraft;

“WGS 84” means the World Geodetic System of 1984 (G730), which is a geographic co-ordinate system.

2. Zonation within the Marine Protected Area

The Marine Protected Area consists of two (2) Controlled Zones and one (1) Restricted Zone which are determined by using WGS 84 as detailed in Annexure 1 hereto as follows:

- (a) one (1) Restricted Zone, indicated as the Robben Island Restricted Zone (RIRZ);
- (b) one (1) Controlled Zone, indicated as the Robben Island Controlled Zone 1 (RICZ 1); and
- (c) one (1) Controlled Zone, indicated as the Robben Island Controlled Zone 2 (RICZ 2).

3. Scientific research permit

- (1) No person may undertake any scientific research within the Marine Protected Area, except on the authority of a scientific research permit issued by the Minister.
- (2) Application for a scientific research permit in terms of sub-regulation (1); must be made to the Minister in accordance with the provisions of section 83 of the Marine Living Resources Act or any regulations published under the Integrated Coastal Management Act.

4. General restrictions within the Marine Protected Area

- (1) The owner, skipper or operator of a vessel shall not enter or operate a vessel in the Marine Protected Area without a valid certificate of competence and a certificate of fitness issued in respect of such vessel, and such original certificates must be available for inspection at all times.
- (2) A vessel shall not enter the Marine Protected Area unless the marking approved for that vessel in accordance with the provisions of the Merchant Shipping Act, 1951 (Act No. 57 of 1951), is displayed on the vessel at all times while the vessel is inside the Marine Protected Area.
- (3) The owner, skipper or operator of a vessel shall not enter or operate a vessel in the Marine Protected Area unless such vessel and any other equipment or contents of such vessel, comply with the safety and other requirements specified in the Merchant Shipping Act, 1951 (Act No. 57 of 1951) for such vessel.

5. Use of vessels

- (1) No person may moor or anchor any vessel in the Marine Protected Area except—
 - (a) under conditions of *force majeure*; or
 - (b) for the use of a vessel by an employee of the Department or any other organ of state acting in the course and scope of their employment or mandate.
- (2) Despite sub-regulation (1), the management authority may on such conditions as it may deem appropriate, authorise the anchoring or mooring of a vessel in the following circumstances:
 - (a) in an emergency; or
 - (b) where *the* management authority may deem it to be necessary in order to ensure the proper management of the Marine Protected Area.
- (3) The management authority may verbally authorise a vessel to moor or anchor within the Marine Protected Area as contemplated in sub-regulation (2), which verbal authorisation must be confirmed in writing within 3 working days.

- (4) Sub-regulations (1) and (2) shall not apply to a vessel moored or anchored in a recognized and approved mooring or anchoring site in terms of the Marine Traffic Act, for a vessel that is waiting to berth in a port, and authorisation has been granted by the National Ports Authority of South Africa for such vessel to moor and anchor at such site.
- (5) No person may use a personal watercraft in the RIRZ or the RICZ 2.

6. Restriction of activities

No person may undertake any activity listed in section 48A(1) of the Act, in the Marine Protected Area, unless authorised in terms of these regulations.

7. Control of activities in the RIRZ

- (1) No person shall fish, or attempt to fish, in the RIRZ.
- (2) Fishing gear onboard a vessel or in possession of any person that enters or is present in the RIRZ must be stowed in the following manner -
 - (a) in the case of line fishing from a vessel, all hooks, lures, and weights are disconnected from the line, all the line is reeled onto the reel or rolled up, and that rolled up line, hooks, lures, bait and weights on the vessel are placed away in the cabin, wheel house or console of the vessel;
 - (b) in the case of purse-seine fishing, the boom shall be lowered as far as possible so that the vessel cannot be used for fishing but so that the skiff is accessible for use in emergency situations;
 - (c) in the case of a trawl fishing, all nets, trawl boards and weights shall be disconnected from their towing or hauling wires, ropes or rigid frames and either stowed below deck or securely lashed to some part of the superstructure of the fishing vessel;

- (d) in the case of rock lobster fishing, all traps shall be on board and tied down; and all dinghies shall be on board and securely lashed to some part of the superstructure of the fishing vessel;
- (e) in the case of fishing with traps other than rock lobster traps, all traps shall be on board and tied down;
- (f) in the case of longline fishing, all gear shall be covered and the cover secured; and
- (g) in the case of abalone fishing, all gear on the vessel is placed away in the cabin, wheel house or console of the vessel.

8. Control of activities in Controlled Zones

- (1) No person shall fish, or attempt to fish, from a vessel in the RICZ 1 unless:
 - (a) they are in possession of a valid commercial or small scale fishing permit for yellowtail, snoek or abalone, issued in terms of the Marine Living Resources Act and such permit authorises fishing within the RICZ 1 of the Marine Protected Area; or
 - (b) they are in possession of a valid recreational fishing permit which authorises fishing for yellowtail or snoek, issued in terms of the Marine Living Resources Act.
- (2) No person shall fish, or attempt to fish, from a vessel or the shore in the RICZ 2 unless they are in possession of a valid commercial or small scale fishing permit for abalone, issued in terms of the Marine Living Resources Act and such permit authorises fishing within the RICZ 2 of the Marine Protected Area.
- (3) No person shall undertake recreational fishing in the period between 18h00 in the evening and 06h00 of the following day.
- (4) Fishing gear onboard a vessel or in possession of any person that enters or is present in the RICZ 1 or 2 and who is not authorised to fish in terms of sub-regulations (1) or (2), must be stowed in accordance with regulation 7(2).

9. SCUBA diving

- (1) Subject to regulation 8(1) and 8(2) and sub-regulation (5), no person shall engage in SCUBA diving or diving in the Marine Protected Area.
- (2) Any person who undertakes –
 - (a) scientific research and monitoring;
 - (b) salvage operations;
 - (c) maintenance of legal underwater infrastructure;
 - (d) underwater photography; or
 - (e) any other activity authorised in terms of legislation, apart from commercial or small-scale fishing for abalone;must apply to the management authority for a permit to engage in diving, SCUBA diving or be in possession of prohibited gear in the Marine Protected Area.
- (3) Any vessel that has deployed divers in the Marine Protected Area must display an alpha flag.

10. Management authority

South African National Parks is hereby formally designated as the management authority for the Marine Protected Area in terms of section 38(1)(aB) of the Act.

11. Suspension, amendment and cancellation of permits

- (1) Subject to sub-regulations (2) and (3), a permit issued under these regulations may be suspended, cancelled or amended at any time.
- (2) A permit issued in terms of these regulations may be suspended, cancelled or amended, if—

- (a) the Minister or management authority is satisfied on the basis of information that was not considered when the permit was issued, that it is necessary or desirable to suspend, cancel or amend the permit to prevent deterioration or further deterioration of the environment within the Marine Protected Area;
 - (b) other similar permits held by other persons have also been reviewed and the suspension, cancellation or amendment does not unfairly discriminate against the holder in relation to other holders of similar permits;
 - (c) the permit holder is in breach of a condition contained in the permit;
 - (d) the permit holder provided incorrect or false information in the application for the permit;
 - (e) the holder of a permit has been convicted of an offence in terms of the Act, the National Environmental Management Act or a specific environmental management Act or any regulations issued thereunder; or
 - (f) the reason for the issuing of the permit no longer exists.
- (3) A permit issued in terms of these regulations may be amended—
- (a) if an error needs to be corrected or rectified;
 - (b) at the request of the applicant;
 - (c) for the proper management and implementation of these regulations; or
 - (d) where the conditions or circumstances have changed since the original permit was issued.

12. Offences and penalties

In addition to any offence in terms of section 89 of the Act, any person who contravenes or fails to comply with—

- (a) regulations 3(1), 4, 5(1), 5(5), 6, 7, 8, or 9;

- (b) a condition mentioned in a permit issued in terms of these regulations; or
- (c) a prohibition, instruction, rule or order imposed, given or issued under these regulations;

is guilty of an offence and liable in the case of a first conviction to a fine not exceeding R5 million or to imprisonment for a period not exceeding five years and in the case of a second or subsequent conviction to a fine not exceeding R10 million or imprisonment for a period not exceeding 10 years or in both instances to both a fine and such imprisonment.

13. Short title and commencement

These regulations are called the Robben Island Marine Protected Area Regulations and commence upon date of publication in the *Gazette*.

Annexure 1**(Zonation of Robben Island Marine Protected Area)**

- 1) **Robben Island Restricted Zone (RIRZ)** is bounded by a series of straight lines sequentially joining the following four coordinates: (E) 33° 47.58' S, 18° 12.12' E; (F) 33° 47.58' S, 18° 21.72' E; (G) 33° 54' S, 18° 21.72' E; and (H) 33° 54' S, 18° 12.12' E.
- 2) **Robben Island Controlled Zone 1 (RICZ1)** is bounded by a series of straight lines sequentially joining the following eight coordinates: (A) 33° 45' S, 18° 0' E; (B) 33° 45' S, 18° 24' E; (C) 33° 54' S, 18° 24.06' E; (G) 33° 54' S, 18° 21.72' E; (F) 33° 47.58' S, 18° 21.72' E; (E) 33° 47.58' S, 18° 12.12' E; (H) 33° 54' S, 18° 12.12' E; and (D) 33° 54' S, 18° 0' E, linking point (A) to point (D).
- 3) **Robben Island Controlled Zone 2 (RICZ 2)** is bounded by a series of straight lines sequentially joining the following six coordinates: (I) 33° 46.38' S, 18° 20.58' E; (J) 33° 46.38' S, 18° 24' E; (K) 33° 50.16' S, 18° 24' E; (L) 33° 50.22' S, 18° 21.72' E; (F) 33° 47.58' S, 18° 21.72' E; and (M) 33° 47.58' S, 18° 20.58' E; linking point (I) to point (M).

