GENERAL NOTICE

NOTICE 331 OF 2014

DEPARTMENT OF ENVIRONMENTAL AFFAIRS

NATIONAL ENVIRONMENTAL MANAGEMENT: BIODIVERSITY ACT, 2004 (ACT NO. 10 OF 2004) DRAFT SHARK BIODIVERSITY MANAGEMENT PLAN

I, Bomo Edith Edna Molewa, Minister of Water and Environmental Affairs hereby publish for public comment in terms of Section 43(3)(a) read with Sections 99 and 100 of the National Environmental Management: Biodiversity Act (Act No. 10 of 2004), a draft Shark Biodiversity Management Plan, as contained in the Schedule hereto.

Any person who wishes to submit representations or comments in connection with the Draft Shark Biodiversity Management Plan are invited to do so by no later than 16:00 on **20 June 2014**. Comments received after this time may not be considered. All representations and comments must be submitted in writing to the Deputy Director-General of the Department of Environmental Affairs, Branch Oceans and Coasts:

By post to:

The Deputy Director-General

Environmental Affairs Oceans and Coasts

Attention: Gcobani Popose

P.O Box 52126

V and A Waterfront, Cape Town

8002

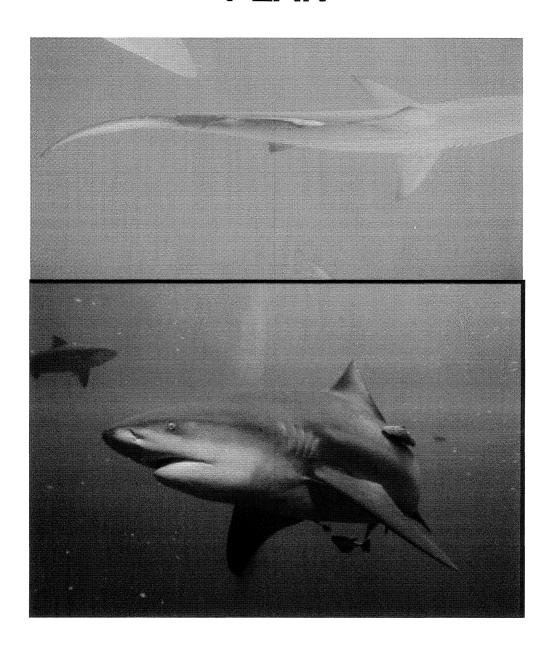
By e-mail to <u>zmapekula@environment.gov.za</u>

Enquiries: Zintle Mapekula, Tel: 021 819 2474

Copies of the English version of the Draft Shark Management Plan are available at the offices of the Department's Oceans and Coasts branch, located at East Pier Building, East Pier Road, V and A Waterfront and on the Department's website at www.environment.gov.za.

MINISTER OF WATER AND ENVIRONMENTAL AFFAIRS

DRAFT SOUTH AFRICAN SHARK BIODIVERSITY MANAGEMENT PLAN



EXECUTIVE SUMMARY

Approximately 185 species of cartilaginous fish (Class Chondrichthyes) have been recorded in South African waters, of which about one third are classed as rare. There are 15 species that are endemic to South African waters and a further 34 to southern African waters. Sharks have life history characteristics such as slow growth, late age at maturity, small litter sizes and low fecundity, which make them vulnerable to overexploitation. In terms of their global conservation status, 47 (or 25%) of the 185 species of cartilaginous fish that occur in South African waters are regarded as threatened in terms of the Red List of Threatened Species of the International Union for the Conservation of Nature (IUCN). Of these, 37 are regarded as Vulnerable, four as Endangered and six as Critically Endangered. A further 34 species (18%) are regarded as Near Threatened.

Historically, shark fisheries management has been of low priority in South African waters, with the focus having been on high value teleost and crustacean fisheries. In addition, few shark species have the benefit of specific protection. Within commercial fisheries, there are few restrictions on catch although some fisheries are restricted in terms of total allowable effort. Protection from fishing is provided to certain shark species in some of the Marine Protected Areas (MPAs) that have been declared in terms of the Marine Living Resources Act (MLRA). A small number of shark species are protected in terms of international agreements such as the Convention on International Trade in Endangered Species of Wild Fauna and Flora (CITES) and the Convention on Migratory Species (CMS).

Many governments and shark experts are becoming increasingly concerned about the effect on various shark populations of a range of threats, most notably fisheries that either target sharks or take them as bycatch. Other threats include trophy hunting, marine debris, anthropogenic disturbances, habitat degradation and increasing pressures on the marine environment due to climate change. Other additional concerns are the potential effect on the decline of shark populations and the impact it may have on ecosystem functioning, given their role as apex predators. There is thus an urgent need for the Department of Environmental Affairs (DEA), which is ultimately accountable for shark conservation in South African waters, to develop a national Sharks Biodiversity Management Plan for Sharks (SBMP) which will set targets to improve the status of sharks within South African waters.

The purpose of the SBMP is to achieve and maintain a favourable conservation status for resident and migratory sharks within South African waters, taking into account the socio-economic and other values of these species, based on the best available scientific information. The SBMP would be the mechanism whereby this effort can be coordinated, directed and implemented on a national and international scale to the benefit of sharks and their habitats. The BMPS would also identify species and areas where additional interventions would be necessary to address threats to populations. The SBMP will be implemented in conjunction with, and takes cognizance of, the National Plan of Action for the Conservation and Management of Sharks (NPOA), which is under development by the Department of Agriculture, Forestry and Fisheries (DAFF) and which focuses on shark fisheries management.

The SBMP contains specific objectives that need to be achieved and a number of actions that need to be implemented to ensure that its aims are fulfilled. The Department (DEA) will be the lead agency in terms of implementation and monitoring and will appoint an Ecosystem and Species Steering Committee to oversee these tasks.

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DEFINITIONS

"Attract" to feed, chum or bait, or to use any other means, method or device to

lure or attract a live specimen

"Biological diversity" or "Biodiversity" The variability among living organisms from all sources including

terrestrial, marine and other aquatic ecosystems and the ecological complexes of which they are a part and also includes diversity within

species, between species and of ecosystems;

"Bycatch" The part of a catch of a fishing unit taken incidentally in addition to the

target species towards which fishing effort is directed;

"Critical habitats" Habitats that are of significant importance to portions of a species' life

history e.g. pupping, mating, nursery and feeding areas;

"Ecosystem" A dynamic complex of animal, plant and micro-organism communities

and their non-living environment interacting as a functional unit;

"Ecotourism" A form of tourism involving controlled interaction or observation of

fragile, pristine, or in some cases protected areas or protected species,

intended as a low impact activity;

"Exclusive economic zone" The exclusive economic zone (EEZ) as defined in section 7 of the

Maritime Zones Act 1994 (Act No. 15 of 1994);

"Global change" Changes in the global environment (including alterations in climate, land

productivity, oceans or other water resources, atmospheric chemistry,

and ecological systems) that may alter the capacity of the earth to

sustain life;

1

"Habitat"

Means a place where a species or ecological community naturally occurs;

"Invasive species"

Any species whose establishment and spread outside its natural distribution range threaten ecosystems, habitats or other species or have demonstrable potential to threaten ecosystems, habitats or other species and may result in economic or environmental harm or harm human health;

"Listed threatened or protected species"

means any species listed in terms of Section 56 (1) of the National Environmental Management Biodiversity Act (No.10 of 2004);

"Marine Protected Area (MPA)"

A marine area that is protected in terms of Section 43 of the MLRA;

"MPA management authorities"

means the organ of state or other institution or person in which the authority to manage a protected area is vested in terms of the Protected Areas Act, and includes any organ of state contracted by the Department to monitor, manage and undertake compliance and enforcement in a marine protected area;

"Non-consumptive use"

The non-extractive use of a living resource;

"Pollution"

Any change in the environment caused by

- 1.) substances;
- 2.) radioactive or other waves;
- 3.) noise, odours, dust or heat;

emitted from any activity, including the storage and treatment of waste, or substance, construction or provision of services, whether engaged in by any person or organ of state, where that change has an adverse effect on human health or well-being or on the composition, resilience and productivity of natural or managed ecosystems, or on material useful to people, or will have such an effect in the future;

Protected Areas Act" means the National Environmental Management: Protected Areas Act,

2003;

"Protected species" Any species listed as a protected species in terms of section 56 (1) of

the National Environmental Management Biodiversity Act (No.10 of

2004);

"Provisioning" The act of offering or providing a food stimulus to species;

"Range" All the areas of water that a species inhabits, stays in temporarily, or

crosses at any time on its normal migration route;

"Research institutions" Organisations other than tertiary institutions with a capacity to

undertake research, including but not limited to KZNSB, Ocean Research Institute (ORI), Port Elizabeth Museum at Bayworld, South

African Environment SAEON, SAIAB, Iziko Museum, SANBI;

"Regional Fisheries Management

Organisations (RFMO)"

An international fisheries organisation or arrangement, as

appropriate, that has the competence to establish conservation and

management measures;

"Shark" Any species in the Class Chondrichthyes, which includes sharks, rays,

skates and chimaeras;

"Shark Control Mechanism / Refers to bather safety programs administered by including but not

limited

Shark Control Program" to KZNSB that may include shark nets, drum-lines and/or any

combination thereof;

"Shared populations" Species populations whose range extends over the EEZ of more than

one country;

"South African Waters" -its internal waters which include all harbours;

-its territorial waters which include the sea within a distance of twelve nautical miles from the baselines established in terms of the Maritime Zones Act 15 of 1994. (A nautical mile approximates to 1.85 kilometers);

-its contiguous zone, including its marine cultural zone, which includes the sea beyond the territorial waters but within a distance of 24 nautical miles from the baselines;

-it's EEZ which includes the sea beyond the territorial waters but within a distance of 200 nautical miles from the baselines; and

-its continental shelf as defined in Article 76 of the United Nations Convention on the Law of the Sea;

"Species of conservation concern"

Species that are classified as Threatened in terms of the criteria of the IUCN Red List of Threatened Species;

"Sustainable development"

As highlighted in section 2 (4)(a) of NEMA 107 of 1998

"Threatened species"

Species that are classified as Vulnerable, Endangered or Critically Endangered in terms of the IUCN Red List criteria;

ACRONYMS

BCC Benguela Current Commission

CBD Convention on Biological Diversity

CITES Convention on International Trade in Endangered Species of Wild Fauna and Flora

CMS Convention on Migratory Species

COFI Committee on Fisheries

DAFF Department of Agriculture, Forestry and Fisheries

DEA Department of Environmental Affairs

DME Department of Minerals and Energy

ECPTA Eastern Cape Parks and Tourism Authority

EEZ Exclusive Economic Zone

EIA Environmental Impact Assessment
EKZNW Ezemvelo KwaZulu-Natal Wildlife

FAO Food and Agriculture Organisation of the United Nations

GIS Geographic Information System

ICCAT International Commission for the Conservation of Atlantic Tunas

IOTC Indian Ocean Tuna Commission

IPOA-Sharks International Plan of Action for the Conservation and Management of Sharks

IUCN International Union for the Conservation of Nature

IUU Illegal, Unreported and Unregulated (fishing)

KZN KwaZulu-Natal

KZNSB KwaZulu-Natal Sharks Board

MCM Branch: Marine and Coastal Management in the former Department of Environmental Affairs and

Tourism

MLRA Marine Living Resources Act (No. 18 of 1998)

MPA Marine Protected Area

NEMBA National Environmental Biodiversity Act (No. 10 of 2004)

NGO Non-governmental Organisation

NPOA National Plan of Action for the Conservation and Management of Sharks

O&C Branch: Oceans and Coasts in the Department of Environmental Affairs

ORI Oceanographic Research Institute

RFMO Regional Fisheries Management Organisation

SAEON South African Environmental Observation Network

SAIAB South African Institute for Aquatic Biodiversity

SANBI South African National Biodiversity Institute

SANParks South African National Parks

BMPS Biodiversity Management Plan for Species

SBMP Sharks Biodiversity Management Plan

Shark MoU Memorandum of Understanding on the Conservation of Migratory Sharks

1. INTRODUCTION

1.1 Why sharks require a Biodiversity Management Plan

In 2011 South Africa signed Shark Memoradum of Understanding (MoU) under the Convention on Migratory Species. This non-binding agreement recognises the critical role that migratory sharks play in marine ecosystems and local economies. There is a concern about the significant mortality of sharks, including those listed in Appendices I and II of the Convention from a range of impacts and threats including target fisheries, fisheries by-catch, Illegal, Unreported and Unregulated (IUU) fishing, trophy hunting, marine debris, ecosystem modifications, anthropogenic disturbances and increasing pressures on the marine environment due to climate change. The objective of this Memorandum of Understanding (MoU) is to achieve and maintain a favourable conservation status for migratory sharks based on the best available scientific information, taking into account the socio-economic and other values of these species. Signatories are requested to implement the concepts founded within this agreement at a national scale.

In addition, the vulnerability of sharks and the implications of their declining conservation status warrant further development of conservation measures, where they do not already exist and enhanced implementation and enforcement of existing measures. Therefore there is an urgent need for the Department of Environmental Affairs (DEA) to develop a national Biodiversity Management Plan (BMP) with set targets to improve the status of sharks.

1.2 PURPOSE OF THE BIODIVERSITY MANAGEMENT PLAN

In terms of National Environmental Management Biodiversity Act (NEMBA), Act 10 of 2004 there is a need to provide management and conservation of biological diversity, hence the development of the biodiversity management plan. Under the NEMBA the purpose of the BMPS is to protect species for long term survival in the nature of the species. The purpose of the SBMP is to attain and maintain a favourable conservation status for resident and migratory sharks within South Africa, taking into account the socio-economic value of these species. Conservation and management decisions should be based on the best available scientific information. A goal of the SBMP is to formalise much of the conservation orientated work that is currently being conducted on sharks and to provide the mechanism whereby this effort can be coordinated, directed and implemented to the benefit of sharks and their habitats. Another goal is to identify other species and areas where additional interventions are required to address issues impacting negatively on the status of sharks.

The SBMP includes legislative, strategic and research-related aims for the conservation and management of sharks including the following:

- Identifying and protecting critical shark habitats;
- Identifying and mitigating threats to shark populations (e.g. reducing the impact of environmental degradation on sharks);
- Identifying and providing special protection to threatened shark species or populations;
- Improving scientific knowledge that is used to make informed management decisions;
- Coordinating and undertaking conservation-orientated shark research and management, with particular reference to threatened species;
- Developing conservation strategies for the recovery of threatened shark species and their habitats;
- Promote the dissemination of scientific findings, public participation and education with regard to the socioeconomic value, conservation status and bather safety and its management

The conservation status of shark species and their habitats would be considered to be "favourable" when all the following conditions are met:

- Their range or habitats are currently not reduced to levels that cannot sustain viable populations in the long term, nor are likely to be reduced in future;
 - The abundance and structure of their populations remain at levels that are adequate for maintaining ecosystem integrity.

The conservation status of sharks and their habitats will be taken as "unfavourable" if any of the conditions set out above are not met. In cases where human and financial resources or regulatory frameworks limit the capacity of management agencies to mitigate known threats to shark species, precautionary management approaches must be considered.

1.3 Benefits of the Biodiversity Management Plan

South Africa recognizes the concerns expressed by many international bodies, such as the United Nations Food and Agriculture Organisation (FAO), the Convention on the Conservation of Migratory Species of Wild Animals (CMS) and the Convention on International Trade in Endangered Species of Wild Fauna and Flora (CITES), relating to the conservation and management of sharks; and the existing management arrangements that may require improvements in order to address concerns within its national waters. The development of a SBMP will contribute to the conservation, protection and management of shark species of conservation concern through coordinated actions. It is also noted that the concurrent development of the draft National Plan of Action for the Conservation and Management of Sharks (NPOA) that focuses on exploited species - a separate document taken forward by the Department of Agriculture, Forestry and Fisheries (DAFF) - will enhance the ecological sustainability of shark fisheries through more effective management.

The implementation of a SBMP can enhance shark conservation through: (i) strengthening the political will to implement shark conservation measures in a coordinated and timely fashion; (ii) bridging shark fisheries and conservation interests; (iii) contributing to the implementation of the International Plan of Action for the Conservation and Management of Sharks (IPOA-Sharks) of the FAO and building on it; and (iv) adding to global shark conservation efforts in the areas of research, monitoring, data collection and analysis, threat definition and reduction, habitat identification and protection; education and public awareness; information exchange and capacity building;

1.4 Implementation and monitoring of the Biodiversity Management Plan

The Department (DEA) will be the lead agency in implementing and monitoring the BMPs. To assist with this, DEA will appoint a Steering Committee with terms of reference to plan and monitor the implementation of these plans. The officials from DEA will be permanently appointed as Steering Committee members. An initial meeting for the planning of implementation will be scheduled, thereafter annual meetings will be held to assess progress, review priorities, identify any hindrances to implementation and recommend remedial action. Annual progress reports in this regard must be submitted to DEA.

Collectively, DEA will be responsible for assessing the overall implementation and effectiveness of the SBMP against its objectives within approved timelines and outputs on annual bases Regular assessments will be conducted to ensure the achievement of indicators. Recommendations will be made where challenges exist and may prompt the amendment of the BMP or its timeframes. Fisheries Branch at DAFF has been the lead agency for the production of the South African NPOA for sharks and will remain responsible for coordinating its implementation.

1.5 Integration of Shark Management Plan in the Integrated Development Plans (IDP's)

Bather Protection Programs have been introduced in most popular public bathing beaches as a public safety measure against the risk of shark attacks. The Bather Protection Programmes can adversely affect threatened species, populations or ecological communities and may also affect unaffected species, populations or ecological communities that were not previously threatened to become threatened. The inclusion of the management of sharks in the Integrated Development Plans (IDP's) is essential in protecting shark species while minimizing interactions and conflicts between recreational water users and sharks. Some of the objectives that can be included in the IDP's are:

- Lessen the risk to humans from shark attack at beaches;
- Reduce the impact on non-target species
- Strive to obtain the latest technology on shark monitoring
- Environmental Education and Awareness
- Ensure that monitoring and reporting is undertaken in a transparent manner.

2. BACKGROUND

2.1 Information pertinent to the conservation of sharks

There approximately 185 species of cartilaginous fish (Class *Chondrichthyes*) that have been recorded in South African waters consist of 109 shark species, 68 ray species and 8 chimaera species (Compagno, 2000; Compagno, 2002(a) and Compagno *et al.* 1989; species checklist provided as Appendix 1). Of these, about one third are classed as rare, in that they are known from only 1-10 taxonomic recordings of the species. Fifteen species are endemic to South African waters and a further 34 to southern African waters. Compagno (2002(b)) suggested that, with further exploration, a number of additional species found in the neighbouring waters of Namibia and Mozambique are likely to be found in South African waters. Three species have been recorded from the waters of the Prince Edward Islands in the southern Indian Ocean.

Habitats occupied by cartilaginous fish may be broadly divided into the continental shelves (from the intertidal zone to a depth of 200 m), the continental slopes (from below 200 m to the ocean floor) and the oceanic zone (beyond the shelves and above the slopes and sea bottom) (Compagno, 2002b). South Africa has an unusually large number of slope species (*ca* 87), but only a few species that penetrate fresh water (6) and few oceanic species (*ca* 23). Amongst some of the shelf species and some of the deep-slope species, the distribution can be further sub-divided into cool-temperate (west of Cape Point), warm-temperate (from Cape Point to East London) and subtropical-tropical species (east of East London), with diversity increasing from west to east.

Sharks and rays, through life history characteristics such as slow growth, late age at maturity and small litter sizes are not particularly productive and are vulnerable to overexploitation. A number of shark and ray species are under threat in many parts of the world. In terms of their global conservation status, 47 (or 25%) of the 185 species of cartilaginous fish that occur in South African waters are regarded as threatened, as assessed in terms of the Red List of Threatened Species of the International Union for the Conservation of Nature (IUCN) (www.iucnredlist.org, accessed December 2011). Of these, 37 are regarded as Vulnerable, four as Endangered and six as Critically Endangered, with a further 34 regarded as Near Threatened. Compagno (2002 (b)) notes that, although the diversity of cartilaginous fish in South African waters is high, population sizes are relatively small because the various habitats are limited in extent.

Given the inherently low productivity of cartilaginous fish, at low abundance their vulnerability to overexploitation is increased. In addition, the historically low economic value of shark and ray products compared to other fish has resulted in research and conservation of these species having a lower priority than traditionally high-value species

(US NPOA 2001). Recently, however, there has been a growing demand for certain shark products, such as fins and fishery managers are generally required to manage shark fisheries without adequate data. This generalisation applies in the South African context, where, with some notable exceptions, shark research has tended to focus on iconic species (such as the Great White shark (*Carcharodon carcharias*) and the Spotted ragged-tooth shark (*Carcharias taurus*)), on shark taxonomy and on the life history of sharks caught in the beach protection scheme in KwaZulu-Natal (KZN). In the past five years, however, the South African government has begun to address this shortcoming with an increased focus on shark fisheries research.

Few shark species enjoy specific protection in South African waters. The Great White shark is fully protected by the Marine Living Resources Act (MLRA), while any fishing of Whale shark (*Rhincodon typus*), Basking shark (*Cetorhinus maximus*) and the Sawfishes (*Pristis* spp) is prohibited in terms of the MLRA. Several species may be caught by recreational linefishers only and may not be traded commercially; these are the Spotted ragged-tooth shark, Spotted Gully shark (*Triakis megalopterus*), Pyjama shark (*Poroderma africanum*) and Leopard Catshark (*Poroderma pantherinum*). For all shark species other than those that are fully protected or for which line fishing is prohibited, there is a recreational bag limit of one per species per day. Within commercial fisheries, other than the specific examples provided above, the only restriction on catch is a limit on shark bycatch in the pelagic long line fishery for tuna and swordfish. Some fisheries are restricted in terms of total allowable effort, including the demersal long line fishery, the traditional line fishing and the gillnet fishery for the St Joseph shark (*Callorhinchus capensis*). No sharks caught in South African waters may be finned, meaning that it is illegal to catch a shark, remove the fins at sea and discard the carcass. Protection from fishing is provided to certain shark species by some of the Marine Protected Areas (MPAs) that have been declared in terms of the MLRA.

Certain shark species are protected in terms of international agreements. The Great white shark, whale shark, basking shark and the sawfishes are listed either in Appendix I or Appendix II of CITES, meaning that trade is strictly controlled. A number of countries, including South Africa, have signed a Memorandum of Understanding on the Conservation of Migratory Sharks (Shark MoU) in terms of CMS, the objective of which is to ensure the conservation and management of migratory sharks and their long-term sustainable use. A number of species are listed under CMS, including the Great White shark, whale shark, Basking shark, Shortfin Mako shark (*Isurus oxyrinchus*) and the Giant Manta ray (*Manta birostris*). The effectiveness of agreements such as CMS is limited if neighbouring states with which stocks are shared are not signatories, and because it is a non-binding instrument.

Research into the ecological importance of sharks and rays is still at an early stage, but, as predators, it is thought that they have probably influenced the structure of marine communities over geological time (Heithaus *et al.* 2010). The mechanisms through which they are likely to have had this effect include (i) direct predation effects, (ii) risk

effects (behavioural changes in prey) and (iii) cascading effects of predator-prey interactions (Heithaus *et al.* 2010). Hence the unsustainable exploitation of sharks would not only affect the populations of the exploited species themselves but may also affect marine ecosystems more generally. In addition to their important ecological role, sharks are also valuable as a resource. Well-managed shark fisheries based on the more productive species can sustain livelihoods but so, too, can shark-based marine ecotourism, including diving with species such as Great White, Tiger (*Galeocerdo cuvier*), Blacktip (*Carcharhinus limbatus*) and Spotted ragged-tooth sharks. In other parts of the world whale shark diving is a lucrative business but the local occurrence of whale sharks is probably too unpredictable to sustain an industry.

The single major threat to shark populations is fishing, including commercial, recreational, targeted and bycatch. Other threats or potential threats include bather protection measures, habitat loss and degradation (including shark nursery areas, effects of fishing on habitat and aquaculture), marine ecotourism, invasive marine organisms, pollution, sub-sea cable electric and magnetic fields and climate change (Stevens *et al.* 2005).

2.2 Legislative and institutional context of shark conservation

2.2.1 National Legislation

Development of the shark biodiversity management plan has considered different environment legislations and policies:

- Constitution of Republic of South Africa (Act 108 of 1996)
- National Environmental Management Act (107 of 1998) (NEMA)
- The National Environmental Management: Biodiversity Act (No. 10 of 2004) (NEM:BA),
- The National Environmental Management Protected Areas (NEM:PAA) (No.57 of 2003)
- The National Environmental Management: Integrated Coastal Management Act (No. 24 of 2008)
- Marine Living Resources Act 1998 (No.18 of 1998)
- Animal Protection Act (No. 71 of 1962)
- Societies for the Prevention of Cruelty to Animals Act (No.169 of 1993)
- Maritime Zone Act (15 of 1994)
- Dumping at Sea Control Act, 1980 (Act No 73 of 1980)
- Mineral and Petroleum Resources Development Act (No. 28 of 2002)
- National Heritage Resources Act (No 25 of 1999)
- South African Maritime Safety Authority (No. 5 of 1998)
- Wreck and Salvage Act (No. 94 of 1996)
- The Hazardous Substances Act (No.15 of 1973)

- KwaZulu-Natal Sharks Board Act (No.05 of 2008)
- Threatened or Protected Species (TOPS) Regulations
- Any other relevant legislations/policies/bylaws are considered in term of sharks management.

2.2.2 International Agreements

There are several international and regional treaties and instruments that provide further protection (Binding and non-binding) for sharks and their habitats;

IPOA-Sharks
United Nations General Assembly Resolution on
Sustainable Fisheries
Agreed Measures for the Conservation of Antarctic
Fauna and Flora (1964)
The Convention on the Conservation of Migratory
Species of Wild Animals
The United Nations Law of the Sea Convention
The Convention on the Prevention of Marine Pollution by
dumping of Wastes and Other Matter (The London
Convention)
SADC Protocol on Fisheries

The SBMP is in line with South Africa's position and obligations in terms of these treaties and instruments. It is also consistent with other international shark conservation and management initiatives, which calls upon States to develop and implement NPOAs for sharks.

2.2.3 Institutional Arrangements

These are agencies/institutions actively support the management and conservation of sharks.

Organisation/Agencies		
Department of Environmenta	al Affairs (DEA)
Department of Agriculture	e, Forestry a	and Fisheries
(DAFF)		
KwaZulu Natal Sharks Board	(KZNSB)	

iSimangaliso Wetland Park Authority
Ezemvelo KwaZulu Natal Wildlife (EKZNW)
South African Institute for Aquatic Biodiversity (SAIAB)
Oceanographic Research Institute (ORI)
South African National Biodiversity Institute (SANBI)
South African National Parks (SANParks)
Eastern Cape Parks and Tourism Agency (ECPTA)
CapeNature
Iziko Museum of Natural History
Academic Institutions
Non-Governmental Organisations
Research Institutions

3. THREATS

3.1 Lack of co-ordinated legislative framework and governance (domestic, regional and international)

Successful shark conservation and management requires the fullest possible cooperation between governments, intergovernmental organisations, non-governmental organisations, academia, research institutions and local communities, as well as engagement with relevant international instruments. A national BMPS would need to set forth legislative and strategic measures to achieve this, by including a coordinated engagement strategy that can operate at a national, regional and international level.

Considering the escalating pressures on sharks, the growing body of scientific evidence regarding the cascading effects of the removal (as a result of anthropogenic activities) of sharks, (a marine apex predators) has had on marine ecosystem and the growing public awareness and concern regarding this problem. Therefore, there is an urgent need to engage in this task.

3.2 Anthropogenic impacts excluding fishing

In South Africa, certain shark species are protected or partially protected from extractive use. This provides the opportunity for the non-consumptive use of sharks, which includes diving with sharks and the viewing of sharks from cages. This activity has expanded in South Africa since the early 1990s and has now been brought into a regulated management framework. Non-consumptive marine-based ecotourism is increasingly being recognised as an important alternative form of livelihood given that consumptive fish utilisation is unable to sustain current socio-economic needs of some coastal communities. For some shark species (e.g. Great White sharks, Spotted Ragged tooth sharks, and Tiger sharks) non-consumptive uses (including eco-filming) far outweigh consumptive utilization in economic terms. Potentially, however, non-consumptive uses could impact negatively on sharks and their habitats. Hence these activities need to be regulated according to sound conservation and ecosystem management principles.

Current shark management practices are primarily focused upon impacts of direct and indirect fisheries (see below) and of non-consumptive uses. However, there is a much broader scope of impacts that must be considered and fully understood to enable the conservation of sharks in South Africa. These include habitat degradation, trophic level impacts and climate change impacts at the level of species, their habitats and the ecosystem. There is an urgent need for research and monitoring regarding such impacts, as well as management interventions to prevent pollution, protect critical habitats and reduce the impact of environmental degradation on sharks.

Shark-control programs have been put in place at various beaches across the country to provide protection against shark attacks at popular beaches. The main objective of such programs is to protect bathers from shark attacks also minimizing impacts on biodiversity. Research is currently being undertaken concerning the biology and behaviour of sharks and other marine species impacted by the current shark control programme. The program also conducts public education and outreach programmes on sharks, safe bathing activities.

As such the mandated duties of the KZNSB are cognoscente of the need to minimise the environmental impact on biodiversity, while striving to improve/ evaluate methods that have a lower environmental cost.

3.3 Fishing (both directed and bycatch)

Fishing of shark populations to below sustainable levels may occur rapidly. Given the susceptibility of shark species to overfishing, successful management of shark fisheries requires a stronger commitment to fishery monitoring, biological research and proactive management than is the case for many teleost fisheries (Walker, 1998). In 1999, the FAO Committee on Fisheries (COFI) endorsed the International Plan of Action for the Conservation and Management of Sharks (IPOA-Sharks). This plan was adopted during the November 1999 FAO Conference. The IPOA-Sharks builds upon the FAO Code of Conduct for Responsible Fisheries, encompassing all elasmobranch fisheries (commercial and recreational), and calls on all member nations to voluntarily implement the IPOA-Sharks through the development of a National Plan of Action for the Conservation and Management of Sharks (NPOA). South Africa, as a signatory to the FAO Code of Conduct for Responsible Fisheries, has a responsibility to fish sharks sustainably; to develop population estimates of the targeted and bycatch species, to protect and manage the conservation status of sharks in South Africa and to adopt a NPOA for sharks. This task is being undertaken by DAFF. The conservation of shark species requires that regional cooperation be strengthened through RFMOs and CMS.

Some of the IPOA specific objectives that are relevant to the SBMP are:

- Improve knowledge of fisheries and shark species, as well as their role in the ecosystem;
- Introduce sustainable exploitation of shark stocks and reduce bycatch;
- Enhance a coherent approach between national and international policy for sharks; and
- Enhance and improve research and collaboration.

3.4 Insufficient data and uncoordinated research and monitoring

Scientific research is vital to improve our understanding of shark biology, ecology, population status and for assessing the impact of human activities on sharks. While our information base has improved, our ability to address many shark conservation and management issues is still constrained by the quality of shark catch and effort data. There is also a lack of data on the roles of sharks in the marine ecosystem. One of the goals of the SBMP is to improve the quality of scientific information collected, through coordination of research and information sharing and by identifying and prioritising research projects and monitoring programmes. If successful, this would result in better communication among government agencies, Interested and Affected Parties (I&AP's) and the general public, would lead to more informed decision-making. It would also inform South Africa's position with regard to relevant international instruments and would help to guide and prioritise national, multi-jurisdictional and regional approaches to shark conservation, in particular on identified shark species with a poor conservation status.

Consideration should be given to the adequacy of funding for shark research that has been identified as a high priority for the conservation and management of sharks and their habitats. Research and management efforts should have an emphasis on identified protected species and areas. Consideration should be given to the use of risk assessment methodologies for the identification of priority (high risk) species requiring the implementation of management measures.

In the past, ecosystem focused research in relation to sharks had a lower priority than species specific research aimed at better understanding the impacts of fishing on target or high-risk species. This must be rectified to reflect the complexity of broad scale ecosystem research, while recognising that such research may be expensive.

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4. BIODIVERSITY MANAGEMENT ACTION PLANS

(1) Lack of co-ordir	(1) Lack of co-ordinated legislative framework and governance (domestic, regional and international)	governance	(domestic, regio	nal and inte	rnational)			
Threat category (1	(1.1) Uncoordinated efforts pertaining to conservation of shark species and their habitats	conservation of	shark species and th	eir habitats				
Details of threats	· Lack of protocol to determine optimal use of certain shark species (e.g. fishing vs ecotourism)	of certain shark s	species (e.g. fishing vs e	ecotourism)				
Objectives	Actions	Responsible parties	Collaborators	Funding	Indicator	Priority ¹	Start	Dura- tion ²
(1.1a) To have a management protocol in place to determine	Establish inter-departmental task group to develop protocol and assess candidate species for optimal use	DEA, DAFF	Relevant tertiary institutions, MPA management	DEA, DAFF	Task team appointed	Σ	< 2 y.	2 y.
optimal use of shark species			authorities		Candidate species identified and assessed	Σ	< 2 y.	3 y.
(1.1b) Ensure listed shark species and habitats are protected	Legislation for protecting listed shark species identified, amended as required, and implemented in terms of restricted activities	DEA		DEA	Legislation in place and implemented	エ	^ 1 ×	55 y.
	Identify critical habitat requiring protection and declare protected areas as appropriate	DEA	Relevant tertiary and research institutions	DEA	Critical habitat mapped and possible areas identified for protection	Σ	< 5 y.	5 y.
(1.1c) Improved conservation status of identified shark species	Where applicable, develop recovery plans for identified shark species with poor conservation status	DEA	Relevant tertiary and research institutions	DEA	Recovery plans in place	_	< 5 y.	2 y.

Threat category	(1.2) Lack of cooperative management of shared populations and migratory species between countries	ent of shared pop	oulations and migrator	y species betw	veen countries			
Details of threats	· Lack of regional coordination with reg	ard to conservatio	regard to conservation and management of shared populations and their habitats	shared population	ons and their habitats			
	\cdot Lack of standardisation with regard to monitoring and reporting of shared populations	monitoring and re	eporting of shared popu	lations				
Objectives	Actions	Responsible parties	Collaborators	Funding source	Indicator	Priority	Start time	Dura- tion
(1.2a) Effective regional coordination with regard to conservation and management of shared populations and their	Determine whether regional/international agreements exist under which shark conservation and management platforms can be established	DEA	DAFF, EKZNW, Isimangaliso Wetland Park Authority, relevant national authorities	DEA	Identification of agreements	Σ	^ 3 y.	ج. ح
habitats	Use regional/international agreements or other means to set up platforms for shark conservation and management	DEA	NGOs, relevant tertiary institutions	DEA	Establishment of platforms	Σ	< 3 y.	5 y.
	Explore other opportunities for exchange of information relevant to shark conservation and management at a regional/international scale (e.g. through NGOs or academic institutions)	DEA	DAFF, EKZNW, Isimangaliso Wetland Park Authority, relevant national authorities in the region	DEA	Shared information documented	Σ	< 2 y.	5 y.
(1.2b) Assessments of the conservation status of shared populations at regional level	Organise a regional workshop to assess conservation status of sharks	DEA	DAFF, relevant national authorities in the region, relevant research institutions	DEA, regional agreements (e.g. BCC), international instruments (e.g. CMS)	Conservation status of sharks at regional level assessed	Σ	۸ 3 y.	۲. ج

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(2) Anthropogenic i	(2) Anthropogenic impacts excluding fishing							
Threat category	(2.1) Shark control program (this possibly should have a different section on its own	sibly should hav	re a different section o	on its own)				
Details of threats	· Bycatch of shark species that pose lit	little or no threat to bathers	bathers					
	· Impacts on all shark species							
Objectives	Actions	Responsible parties	Collaborators	Funding source	Indicator	Priority	Start time	Dura- tion
(2.1a) Minimise bycatch of shark species that pose little or no threat to bathers	Research and implement methods of mitigating bycatch (e.g. drumlines)	KZNSB	DEA, DAFF	KZNSB	Reduction of bycatch of shark species that pose little or no threat to bathers	I	< 1 y.	5 y.
(2.1b) Minimise impact on all shark species	Investigate alternatives to shark fishing systems	KZNSB	DEA, DAFF	KZNSB	Alternative system investigated	I	× 1 y.	5 y.
(2.1c) Raise public awareness on bather safety and shark control programs	Development of education programs of bather safety and shark control programs through	DEA	Provincial Managment authorities and MPA management	DEA	Education programs	M	< 2y	5y.
Threat category	(2.2) Aquaculture, aquariums and in	vasive alien spec	cies (Aquaculture in t	erms of risk as	invasive alien species (Aquaculture in terms of risk assessment to bather safety)	fety)		
Details of threats	Incubation of fish diseases and parasites and transfer to wild stocks	ites and transfer to	o wild stocks					
		ve alien species						
	· Localised habitat degradation (e.g. de	clines in water qu	ality and other physical	effects) and att	declines in water quality and other physical effects) and attraction of predators (e.g. behavioural changes)	behavioura	l change	(s
	· Entanglement of sharks in aquaculture gear	e gear						
	· Contribute to management and regulation of aquaria collections and management of export of species removed from the wild	ation of aquaria co	llections and managem	ent of export of	species removed from th	e wild		
Objectives	Actions	Responsible parties	Collaborators	Funding source	Indicator	Priority	Start time	Dura- tion

ۍ بې	5 у.	Dura- tion	5 y.	5 y.
۸ غ خ.	< 1 y.	Start time	^ 1 y.	, 3 y.
-1	Σ	Priority	Σ	-
Risks to shark species and habitats posed by activities related to aquaculture or aquaria, identified	Report on the evaluation of the scale of the activity	Indicator	Critical shark habitat of threatened or protected species included as criterion for exclusion of aquaculture from areas	Gear to mitigate shark entanglement developed Operational procedures developed for disentanglement, including
DAFF, Aquaculture industry	DAFF and DEA	Funding source	DEA, DAFF	Aquaculture industry
Aquaculture industry, relevant tertiary institutions	DAFF and DEA	Collaborators	Aquaculture industry, relevant tertiary institutions	Relevant tertiary institutions
DAFF, DEA (Aquaculture Research)	DAFF and DEA	Responsible parties	DAFF (Aquaculture Research and Management). DEA	Aquaculture industry, DEA, DAFF
Conduct specific research on effects of aquaculture and aquaria (e.g. diseases, parasites, water quality) on wild sharks,	Assess the scale of the aquarium trade and identify if it constitutes a new fishery	Actions	Limit aquaculture in areas of local abundance of threatened or protected species	Develop appropriate aquaculture gear to avoid shark entanglement and operational procedures for disentanglement
(2.2a) To investigate potential effects of aquaculture and aquaria on shark species and habitats, (e.g. through spread of diseases or parasites, aquaculture wastes, chemical pollution, escapement of farmed fish or release of fish from aquaria)	(2.2b) Evaluate the aquarium trade for sharks.	Objectives	(2.2b) To limit, on a precautionary basis and pending availability of research results, potential contamination of critical shark habitats in inshore waters	(2.2c) To prevent entanglement in aquaculture gear

· Marine debris (plastics, fishing gear)

					monitoring protocols			
Threat category	(2.3) Mining and Petroleum							
Details of threats	· Seismic surveys							
	· Pollution							
Objectives	Actions	Responsible parties	Collaborators	Funding source	Indicator	Priority	Start time	Dura- tion
(2.3a) To minimise impacts of petroleum exploration and extraction, prospecting	Identify potential impacts of petroleum exploration and extraction on sharks (desktop study)	SANBI, DEA	Industry, DME, relevant tertiary institutions	DEA	Report with potential impacts identified	≥	< 2 y.	2 y.
and mining on critical habitat and areas of high shark diversity	Identify potential impacts of prospecting and mining on sharks (desktop study)	SANBI, DEA	Industry, DME, relevant tertiary institutions	DEA	Report with potential impacts identified	≥	< 2 y.	2 y.
Objectives	Actions	Responsible parties	Collaborators	Funding source	Indicator	Priority	Start time	Dura- tion
(2.3a cont.)	Incorporate shark conservation and management into the aquaculture concerns, if any, into the EIA process for mining and petroleum	SANBI, DEA	Industry, DME, relevant tertiary institutions	DEA	Shark-related concerns addressed in EIAs	Σ	< 2 y.	5 y.
	Research into the need for proclaiming inshore and offshore MPAs to mitigate effects of petroleum and mining industries on shark species and habitats	SANBI, DEA	Industry, DME, relevant tertiary institutions, Management authorities	DEA	Scientific recommendations regarding the need for MPAs to protect shark species and habitats	Σ	۸ 3 y.	4 y.
Threat category	(2.4) Pollution (land- and ship-based sources)	sources)						
Details of threats	· Waste-water discharge							

	· Heavy metals						
	· PCBs						
	· Organochlorine contaminants						
Objectives	Actions	Responsible parties	Collaborators	Funding source	Indicator	Priority Start time	Dura- tion
(2.4a) To determine specific impacts of pollution on sharks	Initiate appropriate research and monitoring programmes, including: Monitor chemical pollutant levels in shark tissues Assess metabolic effects of pollutants Monitor plastic entanglement and ingestion	DEA	DAFF, KZNSB	DEA	Functional research and monitoring programme initiated Baseline information on pollution levels and effects		2 y. 5 y.

Threat category	(2.5) Habitat alteration or disturbance	Ф						
Details of threats	· Effects of global changes (e.g. including ocean acidification, freshwater and nutrient inflow reduction, sedimentation etc.) on trophic interactions, ecosystem structure and functioning	ing ocean acidifica	ation, freshwater and nu	utrient inflow red	uction, sedimentation etc	:) on trophi	c interact	ions,
	· Coastal development							
	· Loss of habitat							
Objectives	Actions	Responsible	Collaborators	Funding	Indicator	Priority Start Dura-	Start	Dura-
		parties		source			time	tion
(2.5a) To understand	Mapping of important nursery areas	DEA, SANBI,	Relevant research	DEA, DAFF	Maps of shark	I	< 2 y.	3 у.
impacts of habitat	and other critical habitat for sharks	DAFF	and tertiary		nursery areas and			
alteration or disturbance			institutions		other critical habitat			
on sharks	Assess levels of disturbance of	DEA, SANBI,	Relevant research	DEA, DAFF	Report indicating	Ŧ	< 2 y.	5 y.
	nursery areas and other critical	DAFF	and tertiary		disturbance on			
					nursery areas and			

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	habitat for sharks		institutions		other critical habitat			
1	Investigate effect of reduced or increased nutrient inputs from freshwater sources (e.g. uThukela Banks system) on sharks.	DEA, SANBI, DAFF	Relevant research and tertiary institutions	DEA, DAFF	Report on effects of reduced nutrient inputs on sharks (e.g. model)	_	< 4 y.	3 у.
I	Assess potential effects of ocean acidification on sharks	DEA, SANBI, DAFF	Relevant research and tertiary institutions	DEA, DAFF	Report on effects of ocean acidification on sharks		< 4 y.	3 y.
	Assess range extensions of shark species that may be associated with global changes e.g. sea temperature	DEA, SANBI, DAFF	Relevant research and tertiary institutions	DEA, DAFF	Maps of range extensions		< 4 y.	Зу.

Threat category	(2.6) Non-consumptive use							
Details of threats	· Disturbance/behavioural alteration of species associated with ecotourism activities (boat-viewing, diving, attraction, provisioning)	species associate	d with ecotourism activ	vities (boat-view	ing, diving, attraction, pro	visioning)		
	· Disturbance/behavioural alteration of	species associate	n of species associated with filming activities					
	· Disturbance of habitats							
Objectives	Actions	Responsible	Collaborators	Funding	Indicator	Priority Start	Start	Dura-
		parties		source			time	tion
(2.6a) To regulate non-	Review impacts of attraction,	DEA	Tour operators,	DEA	Report with scientific	I	< 1 y.	5 y.
consumptive use of	provisioning, boat- or diver-		relevant tertiary		recommendations			
relevant shark species	disturbance		institutions, MPA		regarding levels of			
			Management		impacts of attraction,			
			authorities		provisioning, boat- or			
			throughout		diver-disturbance			

Develop mitigation measures to	DEA	Tour operators,	DEA	Mitigation measures	I	< 1 y. 5 y.	5 y.
reduce tourism impacts on target		relevant tertiary		to reduce tourism		•	
shark species and local ecosystems		institutions		impacts on target			
				shark species and			
				local ecosystems			
			***************************************	compiled and			
				implemented			

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(3) Fishing (both directed and bycatch)	ected and bycatch)							
Threat category	(3.1) Targeted shark fisheries							
Details of threats	Due to their life-history characteristics (s	slow growth, low fe	ecundity, late age at ma	turity) sharks ar	ss (slow growth, low fecundity, late age at maturity) sharks are particularly vulnerable to overexploitation	to overexpl	oitation	
Objectives	Actions	Responsible parties	Collaborators	Funding source	Indicator	Priority Start time	Start time	Dura- tion
(3.1a) To manage shark fisheries on a sustainable basis	Implement the NPOA	DAFF	DEA	DAFF	Actions identified in the NPOA implemented	エ	< 1 y.	5 y.
Threat category	(3.2) Shark bycatch							
Details of threats	Due to their life-history characteristics (s	slow growth, low fe	ecundity, late age at ma	turity) sharks ar	cs (slow growth, low fecundity, late age at maturity) sharks are particularly vulnerable to overexploitation	to overexpl	oitation	
Objectives	Actions	Responsible parties	Collaborators	Funding source	Indicator	Priority	Start time	Dura- tion
(3.2a) To minimise bycatch of shark species, in particular protected species, in all fisheries	Implement the NPOA	DAFF	DEA	DAFF	Actions identified in the NPOA implemented	エ	× 1 y.	5 y.

(4) Insufficient knov	(4) Insufficient knowledge, uncoordinated research and absence of long term monitoring	h and absent	se of long term m	onitoring				
Threat category	(4.1) Insufficient knowledge							
Details of threats	 Inadequate knowledge of shark diversity, distribution and abundanceInsufficient information on life history parameters of identified shark species Lack of knowledge on the effectiveness of MPAs or seasonal closures as tools for shark conservation Insufficient knowledge of population delineation/genetic diversity of certain shark species Insufficient understanding with respect to effects of reduced predation by sharks in various ecosystems Inadequate understanding of the socio-economic value and impact of sharks 	sity, distribution arss of MPAs or ses elineation/genetic	versity, distribution and abundanceInsufficient information on life histoeness of MPAs or seasonal closures as tools for shark conservation on delineation/genetic diversity of certain shark species spect to effects of reduced predation by sharks in various ecosystems occio-economic value and impact of sharks	nt information on for shark conse rk species s in various eco	life history parameters o	of identified	shark sp	soies
Objectives	Actions	Responsible parties	Collaborators	Funding source	Indicator	Priority	Start	Dura- tion
(4.1a) To improve knowledge of shark diversity, distribution and abundance	Desktop study of available information on diversity, distribution and abundance of different shark species	DEA	DAFF, relevant research and tertiary institutions	DEA	Report with review and gap analysis completed	Ι	× 1 y.	2 y.
	Biodiversity survey of less known habitats (e.g. shelf edge, slope)	DEA, DAFF	Relevant research and tertiary institutions	DEA, DAFF	Database and Geographical Information Systems of survey data developed	Σ	< 3 y.	5 y.
(4.1b) To improve understanding of life history parameters of	Desktop study of available information on life history parameters of identified shark species	DEA	DAFF, relevant research and tertiary institutions	DEA	Report with review and gap analysis completed	≥	< 2 y.	3у.
identified shark species	Conduct research to investigate life history parameters of identified species	DEA, DAFF	Relevant research and tertiary institutions	DEA	Database	_	< 4 y.	5 y.
(4.1c) To increase understanding of the effectiveness of MPAs or	Conduct research with respect to the use of MPAs by shark species	DEA, DAFF	Relevant research and tertiary institutions, MPA	DEA, DAFF	Inventory of shark species in five MPAs	Σ	< 2 y.	5 у.

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	Dura- tion	4	2 y.	5 ×	3 .×	3 y.				
	Start time	۸ 3 ج	< 2 y.	× 1 y.	< 4 y.	< 4 y.				
	Priority	_	Σ	Σ	Σ	Σ				
	Indicator	Genetic profiles of collected species completed	Database and gap analysis	Database of relevant trophic information	Model and report on model outputs	Initiate research program				
	Funding source	DEA, DAFF	DEA	DEA, DAFF	DEA	DEA		ervation concern		
management authorities	Collaborators	Relevant research and tertiary institutions	KZNSB, DAFF	Relevant research and tertiary institutions	DAFF, relevant tertiary institutions	Provincial Managment authorities and MPA management		d regulation of research into species of conservation concern	acture	
	Responsible parties	DEA, DAFF	DEA	DEA, DAFF	DEA	DEA		gulation of researc	nding and infrastru	n findings
	Actions	Genetic studies of identified shark populations	Desktop study of available information on diet of identified shark species	Diet studies (e.g. gut content analysis, stable isotope analysis) of identified shark species replicated in space and time	Modelling approach to evaluate potential effects of reduced shark predation on ecosystems	Research into the value of sharks, their conservation and bather safety measures	(4.2) Uncoordinated research	 Lack of research prioritisation and reg Replication of research effort 	Disproportional allocation of effort, funding and infrastructure	 Inadequate dissemination of research findings Insufficient communication
seasonal closures as tools for shark conservation	Objectives	(4.1d) To improve knowledge of population delineation/genetic diversity of identified shark species	(4.1e) To improve understanding with respect to trophic effects	or reduced predation by sharks in various ecosystems		(4.1f) Assess the socio-economic value and impact of sharks	Threat category	Details of threats		

Objectives	Actions	Responsible	Responsible Collaborators	Funding	Indicator	Priority Start Dura-	Start	Dura-
		parties		source			time	tion
(4.2a) To put in place a	4.2a) To put in place a Prioritise, regulate and facilitate	DEA	DAFF, relevant	DEA	Strategic research	工	< 1 y. 2 y.	2 y.
research plan for species	esearch plan for species research on identified species of		tertiary and		plan and prioritisation			
of conservation concern	conservation concern		research institutions		completed and			
					implemented			

Objectives	Actions	Responsible parties	Collaborators	Funding	Indicator	Priority	Start	Dura- tion
(4.2b) To facilitate dissemination of shark research findings	Establish a shark research forum	DEA	DAFF, relevant tertiary and research institutions	All partici- pating parties	Biennial forum established	Σ	< 2 y.	1 y.
(4.2c) Data mobilisation and sharing, and database management plan	Urge researcher to contribute metadata to national databases	DEA, SAEON	DAFF, relevant tertiary and research institutions	SAEON	Increased centrally lodged data	Σ	< 2 y.	1 %.
Threat category	(4.3) Absence of long-term monitoring	<u>B</u> ı						
Details of threats	Lack of long term monitoring on po Coordination of existing and new d	population trends/inc databases	population trends/indices of identified shark species v databases	species				
Objectives	Actions	Responsible parties	Collaborators	Funding source	Indicator	Priority	Start	Dura- tion
(4.3a) To put in place a functional long term monitoring plan	Develop and implement a long term monitoring plan data management protocols for shark species	DEA	DAFF, relevant research and tertiary institutions	DEA	Long term monitoring plan developed and implemented	Σ	< 3 y.	2 y.

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APPENDIX 1

Checklist of cartilaginous fishes from South Africa

The list of species was extracted from Appendix 1 of the draft South African Shark Management Plan of 2002, which was compiled by Leonard Compagno and was based on Compagno, Ebert & Smale (1989). The IUCN column was added, as were a small number of species known to have been described since, such as *Haploblepharus kistnasamyi* and *Manta alfredi*, or recorded since, such as the megamouth shark. It should not be regarded as fully updated to 2011, however, i.e. there may well be additional records of which we were not aware. IUCN categories as at December 2011; CR-Critically Endangered, EN-Endangered, VU-Vulnerable, NT-Near Threatened, LC-Least Concern, DD-Data Deficient.

Scientific name	Common name	IUCN listing	Comments
CLASS CHONDRICHTHYES	CARTILAGINOUS FISHES		
SUBCLASS ELASMOBRANCHII	SHARKS AND RAYS		
SUPERORDER GALEOMORPHII	GALEOMORPH SHARKS		
ORDER HETERODONTIFORMES	BULLHEAD SHARKS		
FAMILY HETERODONTIDAE	BULLHEAD SHARKS		
Heterodontus ramalheira (Smith, 1949)	Whitespotted bullhead shark	DD	
ORDER LAMNIFORMES	MACKEREL SHARKS		
FAMILY MITSUKURINIDAE	GOBLIN SHARKS		
Mitsukurina owstoni Jordan, 1898	Goblin shark	LC	
FAMILY MEGACHASMIDAE	MEGAMOUTH SHARKS		
Megachasma pelagios Taylor, Compagno & Struhsaker, 1983	Megamouth shark	DD	Included in Compagno (2002a) as post-completion footnote.
FAMILY ODONTASPIDIDAE	SAND TIGER SHARKS		
Carcharias taurus Rafinesque, 1810	Spotted raggedtooth	VU	
Odontaspis ferox (Risso, 1810)	Bumpytail raggedtooth	VU	
FAMILY PSEUDOCARCHARIIDAE	CROCODILE SHARKS		
Pseudocarcharias kamoharai (Matsubara, 1936)	Crocodile shark	NT	

Scientific name	Common name	IUCN	Comments
		listing	
FAMILY ALOPIIDAE	THRESHER SHARKS		
Alopias pelagicus Nakamura, 1935	Smalltooth thresher	VU	
Alopias superciliosus (Lowe, 1839)	Bigeye thresher	VU	
Alopias vulpinus (Bonnaterre, 1788)	Thresher shark	VU	
FAMILY CETORHINIDAE	BASKING SHARKS		
Cetorhinus maximus (Gunnerus, 1765)	Basking shark	VU	
FAMILY LAMNIDAE	MACKEREL SHARKS		
Carcharodon carcharias (Linnaeus, 1758)	Great white shark	VU	
Isurus oxyrinchus Rafinesque, 1810	Shortfin mako	VU	
Isurus paucus Guitart, 1966?	Longfin mako	VU	
Lamna nasus (Bonnaterre, 1788)	Porbeagle shark	VU	
ORDER ORECTOLOBIFORMES	CARPET SHARKS		
FAMILY STEGOSTOMATIDAE	ZEBRA SHARKS		
Stegostoma fasciatum (Hermann, 1783)	Zebra shark	VU	
FAMILY GINGLYMOSTOMATIDAE	NURSE SHARKS		
Nebrius ferrugineus (Lesson, 1830)	Tawny nurse shark	VÚ	
FAMILY RHINCODONTIDAE	WHALE SHARKS		
Rhincodon typus Smith, 1829	Whale shark	VU	
ORDER CARCHARHINIFORMES	GROUND SHARKS		
FAMILY SCYLIORHINIDAE	CATSHARKS		
Apristurus manis (Springer, 1979)	Ghost catshark	LC	
Apristurus microps (Gilchrist, 1922)	Smalleye catshark	LC	
Apristurus saldanha (Barnard, 1925)	Saldanha catshark	LC	
Apristurus indicus (Brauer, 1906)	Smallbelly catshark	DD	Compagno (2002a) had this as <i>Apristurus</i> sp. (black wonder catshark). Compagno et al. (2005) said SA records for <i>A. indicus</i> may be erroneous.

Scientific name	Common name	IUCN listing	Comments
Cephaloscyllium sufflans (Regan, 1921)	Balloon shark	LC	
Galeus polli Cadenat, 1959	African sawtail catshark	LC	
Halaelurus lineatus (Bass, D'Aubrey &	Lined catshark	DD	
Kistnasamy, 1975b)			
Halaelurus natalensis (Regan, 1904)	Tiger catshark	DD	
Haploblepharus edwardsii (Voigt, in Cuvier,	Puffadder shyshark	NT	
1832)			
Haploblepharus fuscus Smith, 1950	Brown shyshark	VU	
Haploblepharus pictus (Müller & Henle, 1838)	Dark shyshark	LC	
Haploblepharus kistnasamyi Human & Compagno, 2006	Natal shyshark	CR	Compagno (2002a) had this as Haploblepharus sp. nov.
Holohalaelurus punctatus (Gilchrist, 1914)	African spotted catshark	EN	
Holohalaelurus regani (Gilchrist, 1922)	Izak catshark or halalujah shark	LC	
Poroderma africanum (Gmelin, 1789)	Striped catshark or pyjama shark	NT	
Poroderma pantherinum (Smith, in Müller & Henle, 1838)	Leopard catshark	DD	
Scyliorhinus capensis (Smith, in Müller & Henle, 1838)	Yellowspotted catshark	NT	
FAMILY PROSCYLLIIDAE	FINBACK CATSHARKS		
Eridacnis sinuans (Smith, 1957)	African ribbontail catshark	LC	
FAMILY TRIAKIDAE	HOUNDSHARKS		
Galeorhinus galeus (Linnaeus, 1758)	Tope shark or soupfin	VU	
Hypogaleus hyugaensis (Miyosi, 1939)	Blacktip tope	NT	
Mustelus mosis Hemprich & Ehrenberg, 1899	Arabian smoothhound	DD	
Mustelus mustelus (Linnaeus, 1758)	Smoothhound	VU	
Mustelus palumbes Smith, 1957	Whitespot smoothhound	DD	
Scylliogaleus quecketti Boulenger, 1902	Flapnose houndshark	VU	
Triakis megalopterus (Smith, 1849)	Spotted gully shark	NT	
FAMILY HEMIGALEIDAE	WEASEL SHARKS		
Hemipristis elongatus (Klunzinger, 1871)	Snaggletooth shark	VU	
Paragaleus leucolomatus Compagno & Smale, 1985	Whitefin weasel shark	DD	

Scientific name	Common name	IUCN listing	Comments
FAMILY CARCHARHINIDAE	REQUIEM SHARKS		
Carcharhinus albimarginatus (Rüppell, 1837)	Silvertip shark	NT	
Carcharhinus altimus (Springer, 1950)	Bignose shark	DD	
Carcharhinus amblyrhynchos (Bleeker, 1856)	Gray reef shark	NT	
Carcharhinus amboinensis (Müller & Henle, 1839)	Pigeye or Java shark	DD	
Carcharhinus brachyurus (Günther, 1870)	Copper shark or bronze whaler	NT	
Carcharhinus brevipinna (Müller & Henle, 1839)	Spinner shark	NT	
Carcharhinus falciformis (Bibron, in Müller & Henle, 1839)	Silky shark	NT	
Carcharhinus leucas (Valenciennes, in Müller & Henle, 1839)	Zambezi shark	NT	
Carcharhinus limbatus (Valenciennes, in Müller & Henle, 1839)	Blacktip shark	NT	
Carcharhinus longimanus (Poey, 1861)	Oceanic whitetip shark	VU	
Carcharhinus melanopterus (Quoy & Gaimard, 1824)	Blacktip reef shark	NT	
Carcharhinus obscurus (Lesueur, 1818)	Dusky shark	VU	
Carcharhinus plumbeus (Nardo, 1827)	Sandbar shark	VU	
Carcharhinus sealei (Pietschmann, 1916)	Blackspot shark	NT	
Carcharhinus sorrah (Valenciennes, in Müller & Henle, 1839)	Spottail shark	NT	
Galeocerdo cuvier (Peron & Lesueur, in Lesueur, 1822)	Tiger shark	NT	14
Loxodon macrorhinus Müller & Henle, 1839	Sliteye shark	LC	
Negaprion acutidens (Rüppell, 1837)	Sharptooth lemon shark	VU	
Prionace glauca (Linnaeus, 1758)	Blue shark	NT	
Rhizoprionodon acutus (Rüppell, 1837)	Milk shark	LC	
Triaenodon obesus (Rüppell, 1837)	Whitetip reef shark	NT	
FAMILY SPHYRNIDAE	HAMMERHEAD SHARKS		
Sphyrna lewini (Griffith & Smith, in Cuvier, Griffith & Smith, 1834)	Scalloped hammerhead	EN	
Sphyrna mokarran (Rüppell, 1837)	Great hammerhead	EN	
Sphyrna zygaena (Linnaeus, 1758)	Smooth hammerhead	VU	
SUPERORDER SQUALOMORPHII	SQUALOMORPH SHARKS		

Scientific name	Common name	IUCN listing	Comments
ORDER HEXANCHIFORMES	COW SHARKS		
FAMILY CHLAMYDOSELACHIDAE	FRILLED SHARKS		
Chlamydoselachus sp. nov	Southern African frilled shark	NT	
Onlamydosciachus sp. 110v	Odditem Amoan miled Shark	INI	
FAMILY HEXANCHIDAE	COW SHARKS		
Heptranchias perlo (Bonnaterre, 1788)	Sharpnose sevengill shark	NT	
Hexanchus griseus (Bonnaterre, 1788)	Bluntnose sixgill shark	NT	
Hexanchus nakamurai Teng, 1962	Bigeye sixgill shark	DD	
Notorynchus cepedianus (Peron, 1807)	Spotted sevengill shark	DD	
ORDER SQUALIFORMES	DOGFISH SHARKS		
FAMILY ECHINORHINIDAE	BRAMBLE SHARKS		
Echinorhinus brucus (Bonnaterre, 1788)	Bramble shark	DD	
FAMILY SQUALIDAE	DOGFISH SHARKS		
Cirrhigaleus asper (Merrett, 1973)	Roughskin spurdog	DD	
Squalus acanthias Linnaeus, 1758	Piked dogfish	VU	
Squalus cf. blainvillei (Risso, 1826)?	Longspine spurdog	DD	
Squalus cf. megalops (Macleay, 1881)	Shortnose spurdog	DD	
Squalus cf. mitsukurii Jordan & Snyder, in Jordan & Fowler, 1903	Shortspine spurdog	DD	
FAMILY CENTROPHORIDAE	GULPER SHARKS		
Centrophorus granulosus (Bloch & Schneider, 1801)	Gulper shark	VU	
Centrophorus cf. harrissoni McCulloch, 1915	Longnose gulper shark	CR	
Centrophorus moluccensis Bleeker, 1860	Smallfin gulper shark	DD	
Centrophorus niaukang Teng, 1959	Taiwan gulper shark	NT	
Centrophorus squamosus (Bonnaterre, 1788)	Leafscale gulper shark	VU	
Deania calcea (Lowe, 1839)	Birdbeak dogfish	LC	
Deania hystricosum (Garman, 1906)	Rough longnose dogfish	DD	
Deania profundorum (Smith & Radcliffe, 1912)	Arrowhead dogfish	LC	
Deania quadrispinosum (McCulloch, 1915)	Longsnout dogfish	NT	
EANILY ETHORTERINA	LANTEDNICHABICO		
FAMILY ETMOPTERIDAE	LANTERN SHARKS	 	
Centroscyllium fabricii (Reinhardt, 1825)	Black dogfish	LC	

Scientific name	Common name	IUCN listing	Comments
Etmopterus bigelowi Shirai & Tachikawa, 1993	Blurred smooth lanternshark	LC	
Etmopterus cf. brachyurus Smith & Radcliffe, 1912	Shorttail lanternshark	DD	
Etmopterus compagnoi Fricke & Koch, 1990	Brown lanternshark	DD	
Etmopterus gracilispinis Krefft, 1968	Broadband lanternshark	LC	
Etmopterus cf. baxteri Garrick, 1957	Giant lanternshark	LC	
Etmopterus pusillus (Lowe, 1839)	Smooth lanternshark	LC	
Etmopterus sentosus Bass, D'Aubrey & Kistnasamy, 1976	Thorny lanternshark	LC	
FAMILY SOMNIOSIDAE	SLEEPER SHARKS		
Centroscymnus coelolepis Bocage & Capello, 1864	Portugese shark	NT	
Centroscymnus owstoni Garman, 1906	Shortnose velvet dogfish	LC	
Centroselachus crepidater (Bocage & Capello, 1864)	Longnose velvet dogfish	LC	
Somniosus antarcticus Whitley, 1939	Southern sleeper shark	DD	
Zameus squamulosus (Günther, 1877)	Velvet dogfish	DD	
FAMILY OXYNOTIDAE	ROUGHSHARKS		
Oxynotus centrina (Linnaeus, 1758)	Rough shark	VU	
FAMILY DALATIIDAE	KITEFIN SHARKS		
Dalatias licha (Bonnaterre, 1788)	Kitefin shark	NT	
Euprotomicroides zantedeschia Hulley & Penrith, 1966	Taillight shark	DD	
Euprotomicrus bispinatus (Quoy & Gaimard, 1824)	Pygmy shark	LC	
Heteroscymnoides marleyi Fowler, 1934	Longnose pygmy shark	LC	
Isistius brasiliensis (Quoy & Gaimard, 1824)	Cookiecutter shark	LC	
ORDER SQUATINIFORMES	ANGEL SHARKS		
FAMILY SQUATINIDAE	ANGEL SHARKS		
Squatina africana Regan, 1908	African angelshark	DD	
ORDER PRISTIOPHORIFORMES	SAWSHARKS		

Scientific name	Common name	IUCN listing	Comments
FAMILY PRISTIOPHORIDAE	SAWSHARKS		
Pliotrema warreni Regan, 1906	Sixgill sawshark	NT	
ORDER RAJIFORMES	RAYS		
SUBORDER PRISTOIDEI	SAWFISHES		
FAMILY PRISTIDAE	SAWFISHES		
Pristis microdon Latham, 1794	Greattooth sawfish	CR	
Pristis pectinata Latham, 1794	Smalltooth sawfish?	CR	
Pristis zijsron Bleeker, 1851	Green sawfish	CR	
SUBORDER RHINOIDEI	SHARKRAYS		
FAMILY RHINIDAE	SHARKRAYS		
Rhina ancylostoma Bloch & Schneider, 1801	Bowmouthed guitarfish	VU	
SUBORDER RHYNCHOBATOIDEI	WEDGEFISHES		
FAMILY RHYNCHOBATOIDEI	WEDGEFISHES		
Rhynchobatus djiddensis (Forsskål, 1775)	Giant guitarfish	VU	
SUBORDER RHINOBATOIDEI	GUITARFISHES		
FAMILY RHINOBATIDAE	GUITARFISHES		
Rhinobatos annulatus Smith, in Müller & Henle, 1841	Little guitarfish	LC	
Rhinobatos blochii Müller & Henle, 1841	Fiddlefish	LC	
Rhinobatos holcorhynchus Norman, 1922	Slender guitarfish	DD	
Rhinobatos leucospilus Norman, 1926	Greyspot guitarfish	DD	
Rhinobatos ocellatus Norman, 1926	Speckled guitarfish	DD	
SUBORDER TORPEDINOIDEI	ELECTRIC RAYS		
FAMILY NARKIDAE	SLEEPER RAYS		
Electrolux addisoni Compagno & Heemstra, 2007	Ornate sleeper ray	CR	Compagno (2002a) had this as Heteronarce? sp. nov.
Heteronarce garmani Regan, 1921	Natal electric ray	VU	
Narke capensis (Gmelin, 1789)	Onefin electric ray	DD	

Scientific name	Common name	IUCN listing	Comments
FAMILY TORPEDINIDAE	TORPEDO RAYS		
Torpedo cf. fuscomaculata Peters, 1855	South coast blackspotted torpedo	DD	
Torpedo cf. nobiliana Bonaparte, 1835	South coast torpedo	DD	
Torpedo cf. sinuspersici Olfers, 1831	Marbled torpedo	DD	
SUBORDER RAJOIDEI	SKATES		
FAMILY ARHYNCHOBATIDAE	SOFTNOSE SKATES		
Bathyraja smithii (Müller & Henle, 1841)	African softnose skate	DD	
FAMILY RAJIDAE	HARDNOSE SKATES		
Amblyraja robertsi (Hulley, 1970)	Bigmouth skate	LC	
Amblyraja taaf (Meisner, 1987)	Whiteleg skate	DD	
Dipturus campbelli (Wallace, 1967)	Blackspot skate	NT	
Dipturus doutrei (Cadenat, 1960)	Javelin skate	DD	
Dipturus pullopunctata (Smith, 1964)	Graybelly or slime skate	LC	
Dipturus springeri (Wallace, 1967)	Roughbelly skate	DD	
Dipturus stenorhynchus (Wallace, 1967)	Prownose skate	DD	
Leucoraja compagnoi (Stehmann, 1995)	Tigertail skate	DD	
Leucoraja wallacei (Hulley, 1970)	Yellowspotted skate	LC	
Malacoraja spinacidermis (Barnard, 1923)	Roughskin skate	LC	
Neoraja stehmanni (Hulley, 1972)	African pygmy skate	DD	
Raja miraletus Linnaeus, 1758	Twineyed skate	LC	
Raja straeleni Poll, 1951	Biscuit skate	DD	
Rajella barnardi (Norman, 1935)	Bigthorn skate	LC	
Rajella caudaspinosa (von Bonde & Swart, 1923)	Munchkin skate	NT	
Rajella dissimilis (Hulley, 1970)	Ghost skate	LC	
Rajella leopardus (von Bonde & Swart, 1923)	Leopard skate	LC	
Rajella ravidula (Hulley, 1970)	Smoothback skate	LC	
Rostroraja alba (Lacepede, 1803)	Spearnose skate	EN	
FAMILY ANACANTHOBATIDAE	LEGSKATES		
Anacanthobatis marmoratus (von Bonde & Swart, 1924)	Smooth legskate	DD	
Cruriraja durbanensis (von Bonde & Swart, 1924)	Smoothnose legskate	DD	

Scientific name	Common name	IUCN	Comments
		listing	
Cruriraja parcomaculata (von Bonde &	Roughnose legskate	LC	
Swart, 1924)			
Cruriraja triangularis Smith, 1964	Triangular legskate	DD	
SUBORDER MYLIOBATOIDEI	STINGRAYS		
FAMILY PLESIOBATIDIDAE	DEEPWATER STINGRAYS		
Plesiobatis daviesi (Wallace, 1967)	Deepwater stingray	LC	1
Troubbatts daviour (valiable, 1997)	Deepwater stingray	10	
FAMILY HEXATRYGONIDAE	SIXGILL STINGRAYS		
Hexatrygon bickelli Heemstra & Smith, 1980	Sixgill stingray	LC	
FAMILY DASYATIDAE	WHIPTAIL STINGRAYS		
Dasyatis brevicaudatus (Hutton, 1875)	Shorttail stingray	LC	
		LC	
Dasyatis chrysonota (Smith, 1828)	Blue stingray		
Dasyatis kuhlii (Müller & Henle, 1841)	Bluespotted stingray	DD	
Dasyatis thetidis Ogilby, in Waite, 1899	Thorntail stingray	DD	
Himantura cf. fai Jordan & Seale, 1906	Roundnose stingray	LC	
Himantura cf. gerrardi (Gray, 1851)	Sharpnose stingray	VU	
Himantura jenkinsii (Annandale, 1909)	Dragon stingray	LC	
Himantura undulata (Bleeker, 1852)	Honeycomb stingray	VU	
Pastinachus sephen (Forsskål, 1775)	Feathertail stingray	DD	
Pteroplatytrygon violacea (Bonaparte, 1834)	Pelagic stingray	LC	
Taeniura lymma (Forsskål, 1775)	Bluespotted ribbontail ray	NT	
Taeniura meyeni Müller & Henle, 1841	Round ribbontail ray	VU	
Urogymnus asperrimus (Bloch & Schneider, 1801)	Porcupine ray	VU	
FAMILY GYMNURIDAE	BUTTERFLY RAYS		
Gymnura japonica (Temminck & Schlegal,	Japanese butterfly ray	DD	
1850)?	Supurious suitorny ray		
Gymnura natalensis (Gilchrist & Thompson, 1911)	Diamond ray	DD	
FAMILY MYLIOBATIDAE	EAGLE RAYS		
Aetobatus narinari (Euphrasen, 1790)	Spotted eagleray or bonnetray	NT	
Myliobatis aquila (Linnaeus, 1758)	Eagleray or bullray	DD	
Pteromylaeus bovina (Geoffroy St. Hilaire,	Duckbill ray	DD	
1817)	,		

Scientific name	Common name	IUCN listing	Comments
FAMILY RHINOPTERIDAE	COWNOSE RAYS		
Rhinoptera javanica Müller & Henle, 1841	Flapnose ray	VU	
FAMILY MOBULIDAE	DEVIL RAYS		
Manta birostris (Walbaum, 1792)	Giant manta ray	VU	
Manta alfredi (Krefft, 1868)	Reef manta ray	VU	
Mobula eregoodootenkee (Bleeker, 1859)	Longhorn devilray	NT	
Mobula japanica (Müller & Henle, 1841)	Spinetail devilray	NT	
Mobula kuhlii (Valenciennes, in Müller & Henle, 1841)	Shorthorn devilray	DD	
Mobula tarapacana (Philippi, 1892)	Sicklefin devilray	DD	
Mobula thurstoni (Lloyd, 1908)	Bentfin devilray	NT	
SUBCLASS HOLOCEPHALII	CHIMAERAS OR SILVER SHARKS		
ORDER CHIMAERIFORMES	CHIMAERAS		
FAMILY CALLORHINCHIDAE	ELEPHANTFISHES		
Callorhinchus capensis Duméril, 1865	St. Joseph	LC	
FAMILY CHIMAERIDAE	SHORTNOSE CHIMAERAS		
Chimaera notafricana Kemper, Ebert, Compagno & Didier, 2010	Cape chimaera	LC	Compagno (2002a) had this as <i>Chimaera</i> sp.
Hydrolagus africanus (Gilchrist, 1922)	African chimaera	DD	
Hydrolagus trolli Didier & Séret, 2002	Pointynose blue chimaera	DD	Compagno (2002a) had this as <i>Hydrolagus</i> sp. nov.
Hydrolagus sp. nov	Giant blue-black chimaera	NO RESULT	We are unsure what species this refers to
FAMILY RHINOCHIMAERIDAE	LONGNOSE CHIMAERAS		
Harriotta raleighana Goode & Bean, 1895	Narrownose chimaera	LC	
Rhinochimaera atlantica Holt & Byrne, 1909	Broadnose chimaera	LC	
Rhinochimaera africana Compagno, Stehmann & Ebert, 1991	Paddlenose chimaera	DD	