

Please note that most Acts are published in English and another South African official language. Currently we only have capacity to publish the English versions. This means that this document will only contain even numbered pages as the other language is printed on uneven numbered pages.



# Government Gazette

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## THE PRESIDENCY

No. 987

9 December 2013

It is hereby notified that the President has assented to the following Act, which is hereby published for general information:—

**Act No. 20 of 2013: Basic Conditions of Employment Act: Amendment Act 201'**



**AIDS HELPLINE: 0800-123-22 Prevention is the cure**

**GENERAL EXPLANATORY NOTE:**

[ ] Words in bold type in square brackets indicate omissions from existing enactments.

— Words underlined with a solid line indicate insertions in existing enactments.

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*(English text signed by the President)  
(Assented to 4 December 2013)*

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# ACT

To amend the Basic Conditions of Employment Act, 1997, so as to substitute certain definitions; to prohibit employers from requiring employees to make payments to secure employment and from requiring employees to purchase goods, services or products; to prohibit anyone from requiring or permitting a child under the age of 15 years to work; to make it an offence for anyone to require or permit a child to perform any work or provide any services that place at risk the child's well-being; to provide for the Minister to publish a sectoral determination for employees and employers who are not covered by any other sectoral determination; to provide for the Director-General to apply to the Labour Court for an employer to comply with a written undertaking by the employer; to provide for a compliance order; to delete certain obsolete provisions; to provide the Labour Court with exclusive jurisdiction in respect of certain matters; to provide for certain offences and penalties; to increase the penalties for certain offences; and to provide for matters connected therewith.

**B**E IT ENACTED by the Parliament of the Republic of South Africa, as follows:—

**Amendment of section 1 of Act 75 of 1997, as amended by section 40 of Act 65 of 2002, section 26 of Act 68 of 2002 and section 25 of Act 52 of 2003**

1. Section 1 of the Basic Conditions of Employment Act, 1997 (hereinafter referred to as the principal Act) is hereby amended— 5

(a) by the substitution for the definition of “sector” of the following definition:

“**sector**” means an industry or a service or part of an industry or a service and, in respect of a sectoral determination made in terms of section 55(8), means the employers and employees covered by that determination;”; and 10

(b) by the substitution for the definition of “serve” of the following definition:

“**serve**” means to send by electronic mail, registered post, telegram, [telex,] telefax or deliver by hand or any prescribed method of service;”.

**Insertion of section 33A in Act 75 of 1997**

2. The following section is hereby inserted in the principal Act after section 33:

**“Prohibited conduct by employer****33A. (1) An employer must not—**

- (a) require or accept any payment by or on behalf of an employee or potential employee in respect of the employment of, or the allocation of work to, any employee; or
  - (b) require an employee or potential employee to purchase any goods, products or services from the employer or from any business or person nominated by the employer.
- (2) Subsection (1)(b) does not preclude a provision in a contract of employment or collective agreement in terms of which an employee is required to participate in a scheme involving the purchase of specific goods, products or services, if the purchase is not prohibited by any other statute and—
- (a) the employee receives a financial benefit from participating in the scheme; or
  - (b) the price of any goods, products or services provided through the scheme is fair and reasonable.”.

**Substitution of section 43 of Act 75 of 1997**

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3. The following section is hereby substituted for section 43 of the principal Act:

**“Prohibition of [employment of] work by children****43. (1) [No] Subject to section 50(2)(b), a person [may employ] must not require or permit a child to work, if the child—**

- (a) [who] is under 15 years of age; or
- (b) [who] is under the minimum school-leaving age in terms of any law[, if this is 15 or older].

**(2) [No] A person [may employ] must not require or permit a child [in employment] to perform any work or provide any services—**

- (a) that [is] are inappropriate for a person of that age;
- (b) that [places] place at risk the child’s well-being, education, physical or mental health, or spiritual, moral or social development.

**(3) A person who [employs] requires or permits a child to work in contravention of subsection (1) or (2) commits an offence.”.**

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**Substitution of section 44 of Act 75 of 1997**

4. The following section is hereby substituted for section 44 of the principal Act:

**“[Employment of] Regulations on work by children [of 15 years or older]****44. (1) Subject to section 43(2), the Minister may, on the advice of the Commission, make regulations to prohibit or place conditions on [the employment of] work by children who are at least 15 years of age and are no longer subject to compulsory schooling in terms of any law.****(1A) The Minister may, on the advice of the Commission, make regulations to give effect to South Africa’s international law obligations dealing with work by children.****(2) A person who [employs] requires or permits a child to work in contravention of [subsection (1)] any regulation made in terms of this section commits an offence.”.**

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### **Substitution of section 45 of Act 75 of 1997**

**5.** The following section is hereby substituted for section 45 of the principal Act:

#### **“Medical examinations**

**45.** The Minister may, after consulting the Commission, make regulations relating to the conduct of medical examinations of children [in employment] who perform work.”. 5

### **Amendment of section 46 of Act 75 of 1997**

**6.** Section 46 of the principal Act is hereby amended by the substitution for paragraphs (a) and (b) of the following paragraphs, respectively:

- “(a) assist [an employer to employ] any person to require or permit a child to work in contravention of this Act; or
- (b) discriminate against a person who refuses to permit a child to [be employed] work in contravention of this Act.”. 10

### **Substitution of section 47 of Act 75 of 1997**

**7.** The following section is hereby substituted for section 47 of the principal Act: 15

#### **“Evidence of age**

**47.** In any proceedings in terms of this Act, if the age of [an employee] any person is a relevant factor for which insufficient evidence is available, it is for the party who alleges that the [employment] work by that person complied with the provisions of this Chapter to prove that it was reasonable for that party to believe, after investigation, that the person was not below the permitted age in terms of section 43 or 44.”. 20

### **Amendment of section 55 of Act 75 of 1997, as amended by section 11 of Act of 2002**

**8.** Section 55 of the principal Act is hereby amended—

- (a) by the substitution for subsection (1) of the following subsection: 25
  - “(1) After considering the report and recommendations of the Commission contemplated in section 54(4), the Minister may make a sectoral determination for one or more sector and area or as contemplated by subsection (8).”;
- (b) by the substitution in subsection (4) for paragraph (b) of the following paragraph: 30
  - “(b) provide for the adjustment of remuneration by way of—
    - (i) minimum rates [of remuneration]; or
    - (ii) minimum increases;”;
- (c) by the substitution in subsection (4) for paragraph (g) of the following paragraph: 35
  - “(g) prohibit or regulate task-based work, piecework, home work, sub-contracting and contract work;”;
- (d) by the deletion of the word “and” at the end of paragraph (m) and the addition of the following paragraphs: 40
  - “(o) taking into account the provisions of section 21(8) of the Labour Relations Act, 1995, set a threshold of representativeness at which a trade union will automatically have the organisational rights contemplated in sections 12 and 13 of the Labour Relations Act, 1995, in respect of all workplaces covered by the sectoral determination; and
  - (p) establish one or more methods for determining the conditions of service for labour tenants who has a right to occupy and to use a part of a farm as contemplated in section 3 of the Land Reform (Labour Tenants) Act, 1996 (Act No. 3 of 1996), for the purpose of section 4(3);”;

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- (e) by the substitution in subsection (7) for paragraph (b) of the following paragraph:
- “(b) covering employees covered by a collective agreement concluded in a statutory council regulating any matter [in a sector and area in which a statutory council is established and] in respect of which that statutory council has concluded a collective agreement;”; and
- (f) by the addition of the following subsection:
- “(8) Subject to the provisions of subsection (7), the Minister may publish a sectoral determination that applies to employers and employees who are not covered by any other sectoral determination.”.

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**Amendment of section 68 of Act 75 of 1997, as amended by section 13 of Act 11 of 2002**

**9. Section 68 of the principal Act is hereby amended—**

- (a) by the substitution for subsection (1) of the following subsection:
- “(1) A labour inspector who has reasonable grounds to believe that an employer has not complied with any provision of this Act [must] may endeavour to secure a written undertaking by the employer to comply with the provision.”; and
- (b) by the addition of the following subsection:
- “(3) If an employer fails to comply with a written undertaking given by the employer in terms of this section, the Director-General may apply to the Labour Court for an order in terms of section 73 directing the employer to comply with the undertaking.”.

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**Amendment of section 69 of Act 75 of 1997, as amended by section 14 of Act 11 of 2002**

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**10. Section 69 of the principal Act is hereby amended—**

- (a) by the deletion in subsection (2) of paragraph (d);
- (b) by the insertion after subsection (2) of the following subsection:
- “(2A) A compliance order may also set out the date—
- (a) by which the employer should serve any representations it may wish to make with the Department and the Labour Court; and
- (b) on which, if the employer does not comply with the order, application may be made without further notice to the employer to have the compliance order made an order of the Labour Court in terms of section 73.”;
- (c) by the substitution in subsection (3) for paragraph (a) of the following paragraph:
- “(a) A [labour inspector must serve a] copy of the compliance order must be served on the employer named in it, and on each employee affected by it [unless] or, if this is impractical, [and] on a representative of the employees.”; and
- (d) by the substitution for subsection (5) of the following subsection:
- “(5) An employer must comply with the compliance order within the time period stated in the order [unless the employer objects in terms of section 71].”.

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**Amendment of section 70 of Act 75 of 1997, as amended by section 15 of Act 11 of 2002**

**11. Section 70 of the principal Act is hereby amended by the substitution for paragraphs (c) and (d) of the following paragraphs, respectively:**

- (c) any proceedings have been instituted for the recovery of that amount [or, if proceedings have been instituted], unless those proceedings have been withdrawn; or
- (d) that amount has been payable by the employer to the employee for longer than 12 months before the date on which a complaint was made to a labour inspector by or on behalf of the employee or, if no complaint was made, the date on which a labour inspector first endeavoured to secure a written

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undertaking by the employer in terms of section 68 or issued a compliance order in terms of section 69.”.

#### **Repeal of sections 71 and 72 of Act 75 of 1997**

**12.** Sections 71 and 72 of the principal Act are hereby repealed.

#### **Substitution of section 73 of Act 75 of 1997, as amended by section 16 of Act 11 of 2002** 5

**13.** The following section is hereby substituted for section 73 of the principal Act:

##### **“Order may be made order of Labour Court**

**73.** (1) The Director-General may apply to the Labour Court on the date specified in the compliance order in terms of section 69(2A)(b) or, with further notice to the employer, on a subsequent date for a compliance order to be made an order of the Labour Court [in terms of section 158(1)(c) of the Labour Relations Act, 1995,] if the employer has not complied with the order [and has not lodged an objection against the order in terms of section 71(1)]. 10

(2) [The Director-General may apply to the Labour Court for an order of the Director-General in terms of section 71(3) to be made an order of the Labour Court in terms of section 158(1)(c) of the Labour Relations Act, 1995, if the employer has not complied with the order and has not appealed against the order in terms of section 72(1)] After 20 considering any representations made to it, the Labour Court may issue an order in terms of subsection (1) requiring—

- (a) the employer to comply with the provisions of this Act;
- (b) subject to section 70(d), the payment of any amount owing to an employee; or
- (c) the payment of a fine calculated in terms of Schedule 2 to this Act.”. 25

#### **Amendment of section 74 of Act 75 of 1997, as amended by section 17 of Act 11 of 2002**

**14.** Section 74 of the principal Act is hereby amended—

(a) by the substitution in subsection (2) for the words preceding paragraph (a) of 30 the following words:

“If an employee institutes proceedings for unfair dismissal, the Labour Court or the arbitrator hearing the matter may also determine any claim for an amount that is owing to that employee in terms of this Act if [—] 35 the claim has not prescribed.”;

(b) by the deletion in subsection (2) of paragraphs (a), (b) and (c); and

(c) by the insertion after subsection (2) of the following subsection: “(2A) No compliance order may be issued or enforced and no other legal proceedings may be instituted or enforced in respect of any claim that has been determined in terms of this subsection (2).”. 40

#### **Amendment of section 77 of Act 75 of 1997**

**15.** Section 77 of the principal Act is hereby amended—

(a) by the substitution for subsection (1) of the following subsection:

“(1) Subject to the Constitution and the jurisdiction of the Labour Appeal Court, and except where this Act provides otherwise, the Labour Court has exclusive jurisdiction in respect of all matters in terms of this Act[, except in respect of an offence specified in sections 43, 44, 46, 48, 45 90 and 92.]; and

(b) by the insertion after subsection (1) of the following subsection:

“(1A) The Labour Court has exclusive jurisdiction to grant civil relief 50 arising from a breach of sections 33A, 43, 44, 46, 48, 90 and 92.”.

**Amendment of section 93 of Act 75 of 1997**

**16.** Section 93 of the principal Act is hereby amended by the substitution for the table of the following table:

**“OFFENCES AND PENALTIES**

<i>Section under which convicted</i>	<i>Maximum term of imprisonment</i>
Section 33A	<u>3 years</u>
Section 43	[3] <u>6</u> years
Section 44	[3] <u>6</u> years
Section 46	[3] <u>6</u> years
Section 48	[3] <u>6</u> years
Section 90(1) and (3)	1 year
Section 92	1 year

**Amendment of Schedule two to Act 75 of 1997**

**17.** The principal Act is hereby amended by the substitution for Table One of the following table:

**“TABLE ONE: MAXIMUM PERMISSIBLE FINE NOT INVOLVING AN UNDERPAYMENT**

No previous failure to comply	[R100] R300 per employee in respect of whom the failure to comply occurs
A previous failure to comply in respect of the same provision	[R200] R600 per employee in respect of whom the failure to comply occurs.
A previous failure to comply within the previous 12 months or two previous failures to comply in respect of the same provision within three years	[R300] R900 per employee in respect of whom the failure to comply occurs
Three previous failures to comply in respect of the same provision within three years	[R400] R1200 per employee in respect of whom the failure to comply occurs
Four previous failures to comply in respect of the same provision within three years	[R500] R1500 per employee in respect of whom the failure to comply occurs

**Short title**

**18.** This Act is called the Basic Conditions of Employment Amendment Act, 2013, and comes into operation on a date fixed by the President by proclamation in the *Gazette*.