

# **Government Gazette**

# **REPUBLIC OF SOUTH AFRICA**

2004 No. 26294 Vol. 466 Cape Town 26 April

# THE PRESIDENCY

No. 539 26 April 2004

It is hereby notified that the President has assented to the following Act, which is hereby published for general information:-

No. 59 of 2003: Liquor Act, 2003.



AIDS HELPLINE: 0800-123-22 Prevention is the cure

LIQUOR ACT, 2003

(English text signed by the President.) (Assented to 20 April 2004.)

# **ACT**

To establish national norms and standards in order to maintain economic unity within the liquor industry; to provide for essential national standards and minimum standards required for the rendering of services; to provide for measures to promote co-operative government in the area of liquor regulation; and to provide for matters connected therewith.

**B**<sup>E</sup> IT ENACTED by the Parliament of the Republic of South Africa, as follows:—

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#### **CHAPTER 1**

#### DEFINITIONS, INTERPRETATION, OBJECTS AND APPLICATION OF ACT

#### **Definitions and interpretation**

1. (1) In this Act, unless the context indicates otherwise—	
"applicable provincial legislation" means legislation enacted by a provincial	5
legislature regulating the micro-manufacture, retail sale or consumption of liquor;	
"applicant" means a person who has applied to be registered in terms of this Act;	
"beer" includes—	
(a) ale, cider and stout; and	
(b) any other fermented drink, other than traditional African beer—	10
(i) that is manufactured as, or sold under the name of, beer, ale, cider or	
stout, if it contains more than one per cent by volume of alcohol; or	
(ii) that is declared to be beer under section $42(2)(a)$ ;	
"bottle" means to place and seal a substance in the container in which it will be	
offered for retail sale;	15
"Competition Commission" means the body established by section 19 of the	
Competition Act, 1998 (Act No. 89 of 1998);	
"control" has the meaning determined in accordance with the Competition Act,	
1998 (Act No. 89 of 1998);	
"Council" means the National Liquor Policy Council established by section 37;	20
"department" means the department responsible for liquor matters in the national	
sphere of government;	
"distribute" means to offer liquor or methylated spirits for sale, or sell it, to a	
registered person;	25
"distributor" means a person registered as such in terms of this Act;	25
"Director-General" means the Director-General of the department responsible	
for liquor matters in the national sphere of government;	
"financial year" means the calendar year commencing on the first day of April in	
any year and ending on the last day of March in the following year;	20
"impotable substance" means any substance that is unsafe for human consump-	30
tion;	
"inspector" means a person designated as such in terms of section 25 (1);	
"liquor" means—	
(a) a liquor product, as defined in section 1 of the Liquor Products Act, 1989 (Act No. 60 of 1989);	35
(b) beer or traditional African beer; or	

- (c) any other substance or drink declared to be liquor under section 42(2)(a); "manufacture" means to produce or bottle liquor or methylated spirits for the purpose or with the intent of selling it;
- "manufacturer" means a person registered as such in terms of this Act;
- "Member of the Executive Council" means, in respect of each province, that person appointed in terms of section 132 of the Constitution to whom the responsibility for liquor licensing has been assigned;
- "methylated spirits" means-
  - (a) a spirits denatured in accordance with any law on the denaturation or 45 methylation of spirits;

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- (b) any other denatured spirits, including—
  - (i) a medicated spirits; or

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'micro-manufacturer'' means a person registered as such in terms of applicable rovincial legislation to manufacture liquor at or below the prescribed threshold rolume;  'Minister'' means—  (a) the member of Cabinet responsible for liquor matters in the national sphere of government; or  (b) a person acting on or in terms of a delegation made under section 45;  'minor'' means a person who has not attained the age of 18 years;  'person' includes a trust, and any other entity mentioned in the definition of person'' set out in the Interpretation Act, 1957 (Act No. 33 of 1957);  'premises'' includes any place, land, building or conveyance, or any part of it;  'prescribed' means prescribe by regulation in terms of this Act;  'prescribed threshold volume'' means the volume determined by the Minister in erms of section 4(10);  'private collection'' means liquor held by a person if that person acquired that iquor for private consumption and without the intention of re-selling it, whether one of a producing it;  (b) purchasing it from a retail seller;  (c) acquiring it from another private collection; or  (d) importing it into the Republic;  'registered person' means—  (a) a manufacturer, distributor, micro-manufacturer or retail seller; or  (b) a person acting in the capacity of an employee or agent of a person referred to in paragraph (a);  'registered premises'' means premises that have been registered in terms of this Act;  'registered means a person who has been registered in terms of this Act;  'registered means a person who has been registered in terms of this Act;  'registered means the sale of liquor for the purpose of consumption;  'retail seller' means a person who is registered or licensed in terms of applicable provincial legislation to sell liquor, or make liquor available for sale, for the purpose of consumption;  'retail seller' means a person who is registered or licensed in terms of applicable provincial legislation to sell liquor or methylated spirits, means to place a person in possession or control o	(ii) a denatured spirits declared to be a methylated spirits in terms of	
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meaning set out in Schedule 1;		
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"this Act" includes any schedule, and any regulation or notice made under this	meaning set out in Schedule 1;	50
	"this Act" includes any schedule, and any regulation or notice made under this	

- Act.
- (2) For all purposes of this Act, the question whether, at the time of producing, bottling, importing or acquiring any liquor, a person did so for the purpose or with the

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	of selling that liquor is a matter of fact to be inferred from the circumstances,	
	but not limited to— the frequency and quantity of liquor produced, bottled, imported or acquired by that person;	
(b)	the frequency and quantity of sales of liquor by that person;	5
(c)	the existence or absence of any evidence that—  (i) at the time that liquor was acquired, the person could reasonably have expected that the acquisition and retention of that liquor could result in commercial gain; or	
	(ii) the person acquired or retained the liquor with the expectation of realising a commercial gain;	10
( <i>d</i> )	the existence or absence of any evidence of advertising, promotional or marketing activity by that person relating to the sale of liquor; and	
(e)	the nature of any relationship between that person and a registered person.	
Objects of	of Act	15
	objects of this Act are—	
	to reduce the socio-economic and other costs of alcohol abuse by—  (i) setting essential national norms and standards in the liquor industry; (ii) regulating the manufacture and wholesale distribution of liquor; (iii) setting essential national norms and standards for the regulation of the retail sale and micro-manufacture of liquor; and (iv) providing for public participation in the consideration of applications for	20
	registration; and	
(b)	to promote the development of a responsible and sustainable liquor industry in a manner that facilitates—	25
	<ul> <li>(i) the entry of new participants into the industry;</li> <li>(ii) diversity of ownership in the industry; and</li> <li>(iii) an ethos of social responsibility in the industry.</li> </ul>	
Applicat	ion of Act	
	Subject to subsection (2), this Act applies to all manufacturing and distribution or methylated spirits and to the regulation of impotable substances within the	30
	tion 4 of the Act does not apply to a sale of liquor from a private collection.	
	CHAPTER 2	
	NATIONAL LIQUOR POLICY	35
Regulati	on of manufacture and distribution of liquor	
	The Minister must regulate the manufacture and distribution of liquor in	
	be with this Act.  erson must not manufacture or distribute liquor, except to the extent that the	
person is	permitted to do so in terms of this Act.	40
	pject to the conditions of its registration, a manufacturer may— manufacture liquor; and	
(b)	distribute the liquor that it has manufactured—	
	<ul><li>(i) to another manufacturer or to a distributor; and</li><li>(ii) to a retail seller, if and to the extent permitted by the conditions of registration.</li></ul>	45
(4) Sub	egistration.  egistration, a distributor may distribute liquor.	
(5) Sub	pject to the conditions of registration or licence, a micro-manufacturer may—manufacture liquor in a volume not exceeding the prescribed threshold	50
(b)	distribute the líquor that it has manufactured to—	20

to any person; and

LIQUOR ACT, 2003 Act No. 59, 2003 (i) another manufacturer or to a distributor; and (ii) to a retail seller, if and to the extent permitted by the conditions of registration. (6) In addition to any authority granted in terms of applicable provincial legislation, a retail seller may-5 (a) purchase or otherwise acquire liquor other than by manufacturing it; and sell or otherwise dispose of liquor as a return of stock to a manufacturer or (7) A sale of liquor by a retail seller in circumstances that would constitute a genuine retail sale if the purchaser of that liquor were an unregistered person, does not constitute 10 distribution for the purposes of this Act merely because the purchaser of that liquor is a registered person. (8) A sale of liquor by a retail seller to any person, whether registered or unregistered, constitutes distribution for the purposes of this Act if the retail seller— (a) knew that the purchaser intended to re-sell that liquor; or 15 (b) reasonably ought to have concluded that the purchaser intended to resell that liquor, having regard to the circumstances of the sale, including but not limited to the factors listed in section 1(2) and whether the retail seller knew the purchaser was a registered person, if 20 (ii) the nature of any delivery instructions given by the purchaser; (iii) any request by the purchaser to establish a discounted pricing arrangement, or a standing arrangement for ordering, billing, credit or payment; any request or instructions by the purchaser to receive liquor and tranship 25 (iv) that liquor to the purchaser or a third party. (9) Nothing in this section restricts or limits any right that a manufacturer, distributor or micro-manufacturer may have in terms of applicable provincial legislation to apply to be registered or licensed as a retail seller. (10) The Minister, by notice in the Gazette, must prescribe— 30 (a) a threshold volume of liquor contemplated in subsection (5)(a); or (b) a formula or mechanism for the calculation of a threshold volume of liquor contemplated in subsection (5)(a). Regulation of methylated spirits 5. (1) A person must not manufacture or distribute methylated spirits except in 35 accordance with this Act. (2) The Minister may make regulations— (a) declaring any substance to be methylated spirits; (b) restricting and regulating the importation, manufacture, distribution, convey-40 ance, keeping or use of methylated spirits; (c) restricting or prohibiting the purchase or possession of methylated spirits; (d) concerning the denaturation, odorisation, colouring and rendering impotable of methylated spirit sold or kept for sale; (e) prescribing the categories and qualifications of persons who may sell 45 methylated spirits to the public; prescribing the maximum quantities of methylated spirits that may be sold on

> prescribing the form, manner, custody and retention of records or other documents to be kept in respect of any dealing in methylated spirits.

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#### Prohibition of impotable substance

- 6. (1) A person must not manufacture, sell or supply any substance under the name of any liquor or methylated spirits, if that substance is not liquor or methylated spirits, respectively, as defined in this Act.
- (2) A person must not manufacture, sell or supply as liquor any impotable substance, add an impotable substance to liquor, or sell or supply any liquor to which an impotable substance has been added.

### Registered activities from registered premises

- 7. (1) A registrant may carry out its registered activities only in or from registered premises and in accordance with the regulations or any applicable conditions of 10 registration.
- (2) A registrant may store liquor only in registered premises, and in accordance with the regulations or any applicable conditions of registration.

#### Prohibitions regarding employment in liquor industry

- 8. (1) Despite any law or agreement to the contrary, a registered person must not 15 employ a person who has not yet attained the age of 16 in any activity relating to the manufacture or distribution of liquor or methylated spirits unless the employee is undergoing training or a learnership contemplated in section 16 of the Skills Development Act, 1998 (Act No. 97 of 1998).
  - 20 (2) Despite any agreement to the contrary, an employer must not—
    - (a) supply liquor or methylated spirits to any person as an inducement to employment;
    - (b) supply liquor or methylated spirits to an employee as or in lieu of wages or remuneration; or
    - deduct from an employees' wages or remuneration any amount relating to the 25 cost of liquor or methylated spirits-
      - (i) supplied to the employee or to a person on behalf of the employee; or
      - (ii) purchased by, or on behalf of, the employee.

#### Advertising restrictions

- 9. (1) A person must not advertise—
  - (a) any liquor or methylated spirits-
    - (i) in a false or misleading manner;
      - (ii) in a manner intended to target or attract minors; or
  - (b) any substance that is prohibited in terms of this Act.
- (2) A person must not advertise any substance as liquor or methylated spirits if that 35 substance is not liquor or methylated spirits, respectively, as defined in this Act.

#### Prohibition of supply of liquor or methylated spirits to minor

- **10.** (1) A person must not sell or supply liquor or methylated spirits to a minor.
- (2) Despite subsection (1), the parent, adult guardian of a minor or a person responsible for administering a religious sacrament, may on occasion supply to that 40 minor a moderate quantity of liquor to be consumed by the minor in the presence and under the supervision of that parent, guardian or other person.
- (3) A person must take reasonable measures to determine accurately whether or not a person is a minor, before selling or supplying liquor or methylated spirits to that person.

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<ul> <li>(4) A minor must not make a false claim about age in order to induce a person to see or supply liquor or methylated spirits to him or her.</li> <li>(5) A person must not make a false claim about the age of a minor in order to induce a person to sell or supply liquor or methylated spirits to the minor.</li> <li>(6) A minor must not— <ul> <li>(a) produce liquor;</li> <li>(b) import liquor; or</li> <li>(c) supply liquor to any other person.</li> </ul> </li> </ul>	
CHAPTER 3	
REGISTRATION AS MANUFACTURER AND DISTRIBUTOR	10
Categories of registration and qualifications	
<ul> <li>11. (1) A qualified person, including any registered person— <ul> <li>(a) may apply to the Minister, in the prescribed manner and form, to be registered as a manufacturer or distributor of liquor, or both; and</li> <li>(b) must indicate clearly in the application the extent to which it wishes distribute liquor.</li> <li>(2) Any person may be registered as a manufacturer or distributor of liquor, or bot except a person who— <ul> <li>(a) is a minor at the date of submitting the application for registration;</li> </ul> </li> </ul></li></ul>	to 15
<ul><li>(b) is an unrehabilitated insolvent;</li><li>(c) at the time of application is committed in terms of the Mental Health Act, 197</li></ul>	20 73
<ul> <li>(Act No. 18 of 1973);</li> <li>(d) has been convicted of a contravention of this Act within the three year immediately preceding the date of application; or</li> <li>(e) has been convicted, under applicable legislation, of an offence the elements which are inconsistent with the objects and purposes of this Act, at any time-</li> <li>(i) after the coming into operation of this Act; and</li> <li>(ii) within the three years immediately preceding the date of application.</li> </ul>	rs of 25
Determination of application	
<ul> <li>(1) The Minister may— <ul> <li>(a) require further information relevant to an application; and</li> <li>(b) refuse an application if the applicant has not supplied any information required in terms of paragraph (a) within the prescribed time.</li> </ul> </li> </ul>	30 on
<ul> <li>(2) If an application complies with the provisions of this Act, the Minister, after considering the application, must either— <ul> <li>(a) register the applicant, subject to section 13; or</li> <li>(b) refuse to register the applicant if the applicant is disqualified in terms of section 11(2).</li> </ul> </li> </ul>	35 of
(3) If the Minister refuses an application, the Minister must give the applicant writter reasons for the decision.	en 40
Conditions of registration	
<ul> <li>13. (1) If the Minister is required to register an applicant in terms of section 12, the Minister must further consider the application, relating to the following criteria:</li> <li>(a) The commitments made by the applicant in terms of black econom empowerment;</li> <li>(b) The applicant's proposed contribution to combating alcohol abuse, including whether the applicant has subscribed to any industry code of conduction approved by the Minister; and</li> </ul>	ic 45 ng

(c) The extent to which the proposed registration will materially restrict or	
promote—  (i) new entrants to the liquor industry;	
(ii) job creation within the liquor industry;	
(iii) diversity of ownership within the liquor industry;	5
(iv) efficiency of operation of the liquor industry;	
(v) exports; or	
<ul><li>(vi) competition within the liquor industry.</li><li>(2) Before proposing any conditions on a registration, the Minister may—</li></ul>	
(a) consult the Competition Commission when considering the matters set out in	10
subsection $(1)(c)$ ; and	10
(b) publish a notice inviting public submissions concerning the application.	
(3) The Minister, having regard to the objects and purposes of this Act, the	
circumstances of the application, the declared wishes of the applicant in terms of section	1.5
11(1)(b) and the criteria set out in subsection (1), may— (a) propose any reasonable and justifiable conditions on the registration of an	15
(a) propose any reasonable and justifiable conditions on the registration of an applicant who seeks to be registered only as a distributor; or	
(b) propose any reasonable and justifiable conditions on the registration of any	
other applicant, including but not limited to, conditions that determine	
whether, or the extent to which, the applicant may distribute liquor to retail	20
sellers.	
(4) In addition to the provisions of subsection (3), if an applicant has a director,	
member, trustee, partner or member of its board or executive body who falls in the	
category of persons disqualified in terms of section 11(2), the Minister may propose a condition designed to prevent that person from exercising any decision-making	25
authority with respect to the proposed registered activities.	23
(5) If the Minister proposes conditions on an applicant's registration, the Minister	
must inform the applicant of the proposed conditions, and the reasons for them in	
writing.	
(6) An applicant who has received a proposal of conditions may respond to the	30
Minister within—	
<ul><li>(a) 30 days from the date on which the applicant is informed of the proposal; or</li><li>(b) such longer period as the Minister may permit, on good cause shown.</li></ul>	
(7) If an applicant who has received a proposal of conditions—	
(a) consents to the conditions being imposed, the Minister must register the	35
applicant, subject only to the conditions as proposed; or	
(b) does not respond, or responds but does not consent, to the proposed	
conditions, the Minister must consider any response submitted by the	
applicant and may—	40
<ul><li>(i) refuse to register the applicant, if it has not responded; or</li><li>(ii) finally determine the conditions to be imposed, and register the applicant.</li></ul>	40
(8) The Minister must—	
(a) inform an applicant in writing of a decision in terms of subsection (7); and	
(b) provide written reasons for that decision if—	
(i) the Minister has refused to register the applicant; or	45
(ii) the Minister has amended a previously proposed condition.	
Certificate, validity, and public notice of registration	
14. (1) Upon registering an applicant, the Minister must—	
(a) issue a prescribed certificate of registration to the applicant; and	
(b) enter the registration in the register.	50
(2) A valid certificate of registration, or a certified copy of it, is sufficient proof that the	-
registrant is registered in terms of this Act.	
(3) A registration—	
(a) takes effect on the date on which the certificate of registration is issued; and	

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, ,	remains in effect until—  (i) the registrant is deregistered; or  (ii) the registration is cancelled in terms of this Act.	
	egistrant must— reflect its registered status and registration number on all of its trading	5
(b) (c)	documents; comply with its conditions of registration and the provisions of this Act; pay the prescribed annual renewal fees within the prescribed time; keep any records prescribed in terms of section $42(1)(b)$ in the prescribed manner and form; and file any prescribed reports with the Minister in the prescribed manner and form.	10
Transfer	of registration	
<b>15.</b> (1) (a) (b)	The registration of a registrant may be transferred to another person if—the registrant, or the person to whom the registration is to be transferred, applies in the prescribed manner and form for approval of the transfer; the person to whom the registration is to be transferred is not disqualified under section 11(2); and	15
(c) (2) If a (a)	the Minister has considered the application and approved the transfer.  n application in terms of subsection (1) proposes a transfer of registration to— an unregistered person, section 12, read with the changes required by the context, applies to that application; or	20
(b)	a registered person, sections 12 and 13, read with the changes required by the	
different	context, apply to that application. registered person acquires control over another registered person that holds a category of registration, the registered persons must notify the Minister in the d manner and form.	25
(4) If t registration	wo or more registered persons establish a joint venture to hold a category of on that is different from the category held by either of them, a fresh application ration under section 11(1) must be filed in the name of the joint venture.	30
Variation	n of conditions of registration	
registrant	The Minister may reconsider, and vary the conditions of registration of any i, in any of the following circumstances:	
(a)	If the registrant, after registration in terms of this Act, becomes registered or licensed as a micro-manufacturer or retail seller in terms of applicable provincial legislation.	35
(b)	If the registrant has notified the Minister of a material alteration contemplated in subsection (3).	
(c)	Upon request by the registrant submitted to the Minister in the prescribed manner and form.	40
(d)	If at least five years have passed since the Minister last reviewed or varied the conditions of registration in terms of this section.	

(2) A registrant who applies for registration or licensing as a micro-manufacturer or retail seller in terms of applicable provincial legislation must notify the Minister of that

(3) A registrant must notify the Minister in the prescribed manner and form if it

(a) relocate any of the activities authorised under its certificate of registration; or

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application in the prescribed manner and form.

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		(b)	alte	er the	nature	or	C	onduct of	any	of tho	se ac	tivities,				
in	a	man	ner	that	differs	in	a	material	way	from	that	specified	in	its	application	for
re	registration.															

- (4) Within 30 days after receiving a notice in terms of subsection (2) or (3), the Minister must advise the registrant either that—
  - (a) the Minister will review the conditions of registration in light of the proposed changes; or
  - (b) the Minister accepts the proposed changes.
  - (5) If the Minister reviews conditions of registration in terms of this section—
    - (a) section 13, read with the changes required by the context, applies to the 10 review; and
    - (b) the Minister may propose new or alternative conditions—
      - (i) only in relation to the registrant's materially altered circumstances, in the case of a review contemplated in subsection (1)(b) or (c); or
      - (ii) to the extent permitted by section 13, having regard to the circumstances 15 at the time of the review, in any other case.

#### Death, insolvency or incapability of registered person

- 17. (1) For the purposes of this section, the expression "an administrator of an estate" includes-
  - (a) an executor of a deceased estate;

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- (b) a liquidator or trustee of an insolvent estate; and
- (c) a curator.
- (2) If a registrant dies, becomes insolvent or is placed under curatorship, the administrator of that registrant's estate may, for the purposes of the administration of the estate-

- (a) continue to conduct the registered activities in the name of the estate; or
- make a proposal to the Minister in terms of section 15 to transfer the registration to another qualified person.
- (3) Any person may apply in the prescribed manner and form to the Minister for the appointment of a person to conduct the registered activities of a registrant, pending the 30 appointment of an administrator contemplated in subsection (2).

(4) Before granting an application made in terms of subsection (3), the Minister must be satisfied that-

(a) every person with a financial interest in the matter has been given reasonable notice of the application;

(b) an administrator has not been appointed; and

- (c) there are reasonable grounds for believing that an administrator will be appointed.
- (5) A person appointed in terms of subsection (3) may, for the purposes of the administration of the estate, continue to conduct the registered activities in the name of 40 the estate, until an administrator has been appointed as contemplated in this section.

#### Application, registration and renewal fees

- 18. (1) The Minister may prescribe—
  - (a) an application fee to be paid in connection with any application in terms of

an initial registration fee to be paid upon registration; and

- (c) an annual registration renewal fee to be paid by registrants.
- (2) The Minister may prescribe different fees in terms of subsection (1) for different categories of applicants or registrants.

#### Conditions of licence 50

- 19. (1) In addition to the authority set out in section 17, the Minister may review, and propose new conditions on, a registration if the registrant—
  - (a) with respect to a matter arising out of the registration of that person in terms of this Act, has contravened-
    - (i) Chapter 2 of the Competition Act, 1998 (Act No. 89 of 1998);

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<ul> <li>(ii) The Counterfeit Goods Act, 1997 (Act No. 37 of 1997);</li> <li>(iii) The Liquor Products Act, 1989 (Act No. 60 of 1989);</li> <li>(iv) The Foodstuffs, Cosmetics and Disinfectants Act, 1972 (Act No. 54 of 1972); and</li> </ul>	
<ul><li>(v) The Customs and Excise Act, 1964 (Act No. 91 of 1964);</li><li>(b) has not met its commitments in terms of black economic empowerment, and</li></ul>	5
<ul> <li>cannot provide adequate reasons for failing to do so; or</li> <li>(c) has not met its commitments or complied with its plans concerning combating alcohol abuse, or has breached an approved code of conduct, and cannot provide adequate reasons for failing to do so.</li> <li>(2) Before imposing a condition in terms of subsection (1)(b) or (c), the Minister must</li> </ul>	10
provide the registrant with a reasonable opportunity to remedy the shortcoming in its conduct.	
<ul><li>(3) Section 13, read with the changes required by the context, applies to a proposal by the Minister to impose conditions under this section.</li><li>(4) The Minister may propose new or alternative conditions under this section only to the extent that is reasonable and justifiable in the circumstances that gave rise to the review.</li></ul>	15
Cancellation of registration	
20. (1) A registration may be cancelled—  (a) by the Minister, in terms of subsection (2) or (3);  (b) voluntarily by the registrant, in terms of section 21; or  (c) as a consequence of sequestration winding up or discolution in terms of	20
<ul> <li>(c) as a consequence of sequestration, winding-up or dissolution, in terms of section 22.</li> <li>(2) The Minister may cancel a registration if the registrant— <ul> <li>(a) becomes disqualified on any of the grounds set out in section 11(2);</li> <li>(b) does not comply with a condition of registration;</li> </ul> </li> </ul>	25
(c) repeatedly breaches the provisions of any legislation listed in section 19(1), or repeatedly fails to meet a commitment contemplated in section 13(1)(a) or (b); or	30
<ul><li>(d) does not comply with the provisions of this Act.</li><li>(3) In addition to the authority set out in subsection (2), the Minister may cancel the registration of a registrant if the registrant—</li></ul>	
<ul> <li>(a) has been served a compliance notice in terms of section 31, and—</li> <li>(i) has failed to comply with it; or</li> <li>(ii) has not objected to the notice in terms of section 32; or</li> </ul>	35
<ul> <li>(b) if it has objected—</li> <li>(i) failed to comply with the order of the Minister given in terms of section 32(2); or</li> </ul>	
<ul><li>(ii) has not succeeded in any review or appeal against that order in terms of section 33.</li></ul>	40
(4) If the Minister has cancelled a registration, the Minister must notify the former registrant in writing of— (a) the cancellation;	
<ul> <li>(a) the cancellation,</li> <li>(b) the reasons for the cancellation; and</li> <li>(c) the date of cancellation.</li> <li>(5) If a registration is cancelled in terms of this section, section 21 or section 22, the</li> </ul>	45
Minister must— (a) cancel the registration certificate; and	
<ul><li>(b) amend the register accordingly.</li><li>(6) A registration is cancelled as of the date on which the Minister notifies the former registrant of the cancellation, which, in the case of a cancellation in terms of section 21, must be on the date specified by the registrant in the notice of voluntary cancellation.</li></ul>	50

#### Voluntary cancellation

- 21. A registrant may cancel the registration by giving the Minister written notice in the prescribed manner and form—
  - (a) stating the person's intention to voluntarily cancel the registration and reasons for doing so; and
  - (b) specifying a date, at least seven days after the date of the notice, on which the cancellation is to take effect.

#### Cancellation as consequence of sequestration or winding-up

- 22. (1) If a registrant's estate is wound up or sequestrated without having transferred the registration in terms of section 15, the liquidator or trustee of that estate must notify the Minister in the prescribed manner and form within six months after the sequestration or winding-up, or such longer time as the Minister, on request, may allow.
- (2) Upon receiving a notice in terms of subsection (1), the Minister must cancel the registration concerned.

#### National record of registrations

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- 23. (1) The Minister must establish and maintain a register in the prescribed form of all persons who have been registered under this Act or applicable provincial legislation, including those whose registration has been transferred, altered or cancelled.
  - (2) The Minister must—
    - (a) permit any person to inspect the register established in terms of subsection (1), 20 during normal business hours, and upon payment of the prescribed fee;
    - (b) publish the register on a website; and
    - (c) provide a print copy of the register, or extract from it at any time to a person requesting it, upon payment of the prescribed fee.
  - (3) Any person may-

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- (a) inspect a copy of a registration certificate issued in terms of this Act; and
- (b) obtain a copy of it, upon payment of the prescribed fee.

#### Review or appeal of Minister's decisions

- **24.** (1) A decision of the Minister in terms of this Chapter is subject to review or appeal to the extent provided for, and in accordance with, the Promotion of 30 Administrative Justice Act, 2000 (Act No. 3 of 2000).
- (2) In addition to any other remedy available to a Court conducting a review of a decision by the Minister in terms of this Chapter, the Court may make an order setting aside any condition attached to a registration, if the court is not satisfied that the condition is reasonable and justifiable, having regard to the objects and purposes of this 35 Act, the circumstances of the application or review, as the case may be, and the provisions of section 13.

#### **CHAPTER 4**

#### **COMPLIANCE**

# **Designation of inspectors**

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- **25.** (1) The Minister—
  - (a) may designate any person as an inspector, with either general or specific authority to exercise powers in terms of this Act; and
  - (b) must issue to each inspector a certificate in the prescribed form stating that a person has been designated as an inspector.
- (2) A valid certificate issued in terms of subsection (1)(b) is sufficient evidence of the authority of the inspector named on it.

(3) When exercising powers in terms of this Act, an inspector is a peace officer as defined in section 1 of the Criminal Procedure Act, 1977 (Act No. 51 of 1977), and may exercise the powers conferred on a peace officer by law.

# **Functions of inspectors**

<b>26.</b> (1)	An i	nspector may—	5
(a)		stigate complaints submitted to the inspector in the prescribed manner	
(-)		form; and	
(b)		ect to this Act or any other law that authorises the inspector to conduct an	
, ,	-	ection—	
	(i)	monitor and enforce compliance with this Act or that law; or	10
		conduct an inspection under this Act or that law.	
(2) Su	bject	to sections 28(3) and 30 (3) and (5), and the provisions of any other law,	
in inspec			
(a)		stion any person whom the inspector believes may have information	
		vant to an inspection;	15
<i>(b)</i>		stion any person present on any premises being inspected, in respect of any	
	mat	ter which may be relevant to the inspection;	
(c)	insp	ect any document that—	
	(i)	, X	
		law; or	20
( 1)		may be relevant to any liquor-related inspection;	
(d)		y any document referred to in paragraph (c), or if necessary, remove the	
( )		ument in order to copy it;	
(e)		samples of any substance that is relevant to the inspection;	25
(f)	seiz		23
	(i)	any liquor that appears to have been manufactured contrary to section 4(2);	
	(ii)	any liquor, if it appears that the liquor is being distributed contrary to section 4(2);	
	(iii)	any methylated spirits that appears to have been manufactured or sold contrary to this Act; or	30
	(iv)	any substance that appears to be prohibited in terms of section 6.	
(a)		he purpose of the inspection, take photos or make audio-visual recordings	
(8)		nything or any person, process, action or condition implicated in the	
		ection on or regarding any premises; and	35
(h)		all things necessary for conducting the inspection.	5.
' '		ector who—	
(a)		es any goods in terms of subsection (2)(f), must—	
()		issue a receipt for the goods to the owner of or person in control of the	
	···	premises; and	40
	(ii)	secure the seized goods, pending a decision concerning forfeiture of	
(7.)		those goods in terms of section 35(2); or	
<i>(b)</i>		oves anything from premises being inspected, must—	
	(i)	issue a receipt for it to the owner of or person in control of the premises;	4.5
	(::)	and	45
	(ii)	unless it is a substance contemplated in subsection (2)(e), return it as	
(1) 1 -	inen	soon as practicable after achieving the purpose for which it was removed.	
		ector may be accompanied during an inspection by a member of the South Service and any other person reasonably required to assist in conducting	
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# Entry of premises with warrant

**27.** (1) An inspector may enter any premises if a magistrate has issued a warrant to do so in accordance with subsection (2).

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(2) A magistrate may issue a warrant to enter and inspect any premises, if, on the basis of information provided in writing and on oath, the magistrate has reason to believe				
(a) this Act is not being complied with; and				
(b) the entry and inspection are necessary, in the interest of the public, to obtain	5			
information—				
<ul> <li>(i) that is related to the alleged failure to comply with this Act; and</li> <li>(ii) that cannot be obtained without entering those premises.</li> <li>(3) A warrant in terms of subsection (2) may be issued at any time and must</li> </ul>				
specifically—	10			
(a) identify the premises that may be entered and inspected; and	10			
(b) authorise the inspector to enter and inspect the premises and to do anything contemplated in section 26.				
(4) A warrant in terms of subsection (2) is valid until—				
(a) it is executed;	15			
(b) it is cancelled by the magistrate who issued it or, in that magistrate's absence, by a person with similar authority;				
(c) the purpose for which it was issued has fallen away; or				
(d) 90 days have elapsed since the date it was issued.				
(5) Before commencing an inspection under a warrant, an inspector must—	20			
(a) if the owner of or a person in control of the premises is present—				
(i) provide identification to that owner or person in control of the premises, and explain to that person the authority by which the inspection is being conducted, and show that person the inspector's certificate of designa-	25			
tion; and	25			
<ul> <li>(ii) hand a copy of the warrant to that person or a person named in it; or</li> <li>(b) attach a copy of the warrant to the premises in a prominent and visible place if—</li> </ul>				
<ul><li>(i) the owner is absent and there is no person in control of the premises; or</li><li>(ii) the owner or person in control of the premises refuses to accept a copy.</li></ul>	30			
Entry of premises without warrant				
28. (1) An inspector who does not have a warrant may—				
(a) enter and inspect any premises with the consent of the owner or person in				
control of the land or those premises; or				
(b) on a routine basis, enter and inspect any registered premises—	35			
(i) no more than six times during a 12-month period; or	55			
(ii) more frequently if permitted by any other law for the purposes of an inspection.				
(2) In addition to the entry permitted in terms of subsection (1), an inspector may				
enter any land or premises without a warrant—	40			
(a) if authorised to do so by any other law; or				
(b) in respect of which there is an outstanding compliance notice issued in terms				
of section 31, for the purpose of determining whether that notice has been				
complied with.				
(3) Before commencing an inspection on any land or premises in terms of this section,				
the inspector must—				
<ul><li>(a) provide identification to the owner or other person in charge of the premises;</li><li>(b) explain to that person the authority by which the inspection is being conducted; and</li></ul>				
(c) show that person the inspector's certificate of designation.	50			
(4) An entry and inspection without a warrant may be carried out only during normal	_ 0			
hours of business.				

# Use of force

29. (1) An inspector executing a warrant in terms of section 27 may overcome any

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resistance to entry or inspection by using the force that is reasonably required, including breaking a lock, door or window of the land or premises to be entered.

- (2) Before using force, the person executing the warrant must audibly demand admission and announce his or her purpose, unless there is reason to believe that doing so may induce someone to destroy, dispose of or tamper with any object or document that is the object of the inspection.
- (3) The Minister must compensate anyone who suffers damage caused as a result of forced entry during an inspection if no one responsible for the premises was present.
- (4) Subject to any other law or except in the case of an emergency, force may not be used to effect an entry or conduct an inspection in terms of section 28.

#### Duty to produce documents, answer questions and assist inspector

- **30.** (1) Any person who is in possession of a document relevant to an inspection must produce that document at the request of the inspector.
- (2) An owner or occupier of any land or premises must provide any facility and assistance that is reasonably required by an inspector to conduct an inspection 15 effectively.
- (3) Before questioning a person in terms of this Chapter, an inspector must inform that person of his or her applicable constitutional rights.
- (4) A person who is questioned by an inspector in terms of this Chapter must answer every question truthfully and to the best of his or her ability.
- (5) An answer or explanation given to an inspector may not be used or admitted in criminal proceedings against the person who provides it, except in proceedings against that person on a charge relating to—
  - (a) the administration or taking of an oath;
  - (b) the making of false statements; or
  - (c) the failure to answer a lawful question fully and satisfactorily.

# Compliance notices

- **31.** (1) If an inspector believes that any provision of this Act or a condition of registration has not been complied with, the inspector may issue a compliance notice in the prescribed form to—
  - (a) the registrant; or
  - (b) the owner of the registered premises or a person in control of the registered premises.
  - (2) A compliance notice contemplated in subsection (1) must set out—
    - (a) the provision that has not been complied with;
    - (b) details of the nature and extent of the non-compliance;
    - (c) any steps that are required to be taken and the period within which those steps must be taken; and
    - (d) any penalty that may be imposed in terms of this Act if those steps are not taken.
- (3) A compliance notice contemplated in subsection (1) remains in force until an inspector issues a compliance certificate contemplated in subsection (4) in respect of that notice.
- (4) If the requirements of a compliance notice have been satisfied, the inspector must issue a compliance certificate.

#### Objection to compliance notice

- **32.** (1) Any person issued with a compliance notice may object to it by making representations to the Minister within—
  - (a) 21 days of receipt of that notice; or
  - (b) such longer period as may be allowed by the Minister on good cause shown. 50

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- (2) After considering any representations by the objector and any other relevant information, the Minister may confirm, modify or cancel any compliance notice or any part of such notice.
- (3) The Minister must serve a copy of the notice made in terms of subsection (2) on the objector and, if the objector is not a person registered in terms of this Act, any registered person affected by the notice.
- (4) If the Minister confirms or modifies the notice or any part of the notice, the objector must comply with that notice, within the time period specified in that notice.

#### Review or appeal of Minister's decisions

33. A decision of the Minister in terms of section 32 is subject to review or appeal to 10 the extent provided for, and in accordance with, the Promotion of Administrative Justice Act, 2000 (Act No. 3 of 2000).

#### **CHAPTER 5**

### OFFENCES AND PENALTIES

OTTENCES MILE TEMPETERS			
Offences		15	
<b>34</b> . (1)	It is an offence to—		
	contravene or fail to comply with section 4(2), 5(1), 6, 7, 8, 9 or 10, or subsection (2); or		
(b)	fail to comply with any condition of registration imposed under this Act.		
	person must not—	20	
	refuse to grant an inspector access to premises to which the inspector is	20	
(00)	authorised to have access;		
(b)	obstruct, interfere or hinder an inspector who is exercising a power or		
, ,	performing a duty in terms of this Act;		
(c)	refuse to provide an inspector with a document or information that the person	25	
	is lawfully required to provide in terms of this Act;		
(d)	furnish false or misleading information to an inspector;		
(e)	unlawfully prevent the owner of any premises, or a person working for that		
	owner, from entering the premises in order to comply with a requirement of		
	this Act;	30	
<i>(f)</i>	pretend to be—		
	<ul><li>(i) a registrant; or</li><li>(ii) an inspector;</li></ul>		
(g)	falsify, or without authorisation, alter—		
(8)	(i) a registration certificate issued in terms of section 14(1); or	35	
	(ii) an authorisation of a warrant, compliance notice or compliance	55	
	certificate contemplated in Chapter 4;		
(h)	fail to comply with a compliance notice issued in terms of Chapter 4;		
<i>(i)</i>	enter any premises without a warrant in circumstances requiring a warrant;		
(j)	act contrary to a warrant issued in terms of Chapter 4;	40	
(k)	without authority enter or inspect premises; or		
(l)	disclose any information relating to the financial or business affairs of any		
	person that was acquired in the exercise of any power or performance of any		
	duty in terms of this Act, except—		
	(i) to a person who requires that information in order to exercise a power or	45	
	perform a duty in terms of this Act;  (ii) if the disclosure is ordered by a competent court, or		
	<ul><li>(ii) if the disclosure is ordered by a competent court; or</li><li>(iii) if the disclosure is in compliance with the provisions of any law.</li></ul>		
	(iii) if the discressive is in compitance with the provisions of ally law.		

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#### Penalties and forfeiture

<b>35.</b> (1)	Any person who contravenes or fails to comply with a provision of—
(a)	section 4(2), 5(1), 6, 8 or 10, is liable on conviction to a fine not exceeding
	R1 000 000, or to imprisonment for a period not exceeding five years; or
(b)	section 7, 9 or 34, is liable on conviction to a fine not exceeding R500 000, or
	to imprisonment for a period not exceeding one year.

- (2) In addition to imposing a penalty in terms of subsection (1), a court that has convicted a person of an offence—
  - (a) in terms of section 4(2), must order the forfeiture to the State of any liquor manufactured or distributed by that person contrary to section 4(2), and seized in terms of section 26(2)(f);
  - (b) in terms of section 5, must order the forfeiture to the State of any methylated spirits manufactured or sold by that person contrary to this Act, and seized in terms of section 26(2)(f); or
  - in terms of section 6, must order the destruction of any substance that is 15 prohibited in terms of section 6, and that was in the possession of that person, and seized in terms of section 26(2)(f).
- (3) The Minister must order that any liquor that is forfeited to the State in terms of this section must be
  - (a) destroyed at the cost of the person from whom it was seized; or 20
  - (b) sold to a registered person, in accordance with any law regulating disposal of forfeited goods.

#### Imputation of criminal liability

- **36.** (1) If a manager, agent or employee of a person commits an offence by performing or omitting to perform an act and such performance or omission would have constituted an offence had it been done by the person, that person is equally guilty of the offence if the act or omission fell within the scope of the authority or employment of the manager, agent or employee concerned and the person-
  - (a) either connived at or permitted the act or omission by the manager, agent or 30 employee concerned; or
  - did not take all reasonable steps to prevent the act or omission.
- (2) For purposes of subsection (1), the fact that a person issued instructions prohibiting an act or omission is not in itself sufficient proof that all reasonable steps were taken to prevent the act or omission.

#### **CHAPTER 6**

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#### NATIONAL LIQUOR POLICY COUNCIL

#### **Establishment of Council**

37. There is hereby established a National Liquor Policy Council.

#### **Composition of Council**

- 38. (1) The Council consists of—
  - (a) the Minister;
  - (b) for each province, the Member of the Executive Council responsible for liquor licensing in that province;
  - the Director-General, or other employee of the department designated by the Director-General; and
  - for each province, one person designated—
    - (i) in terms of applicable provincial legislation; or
    - by the Member of the Executive Council responsible for liquor licensing in that province.
- (2) The Minister chairs the Council. 50

(3) The members contemplated in subsection (1)(c) and (d) have no vote on the Council.

#### **Functions of Council**

- **39.** (1) The Council is a forum for intergovernmental co-operation contemplated in section 41(1)(h) of the Constitution.
  - (2) The functions of the Council are—
    - (a) to consult on—
      - (i) national norms and standards for the liquor industry;
      - (ii) national policy in respect of the liquor industry;
      - (iii) liquor legislation or regulations, including the promotion of uniform 10 national and provincial legislation in respect of liquor norms and standards:
      - (iv) any matter concerning the liquor industry within the national and provincial spheres of government;
      - (v) any matter concerning the management or monitoring of the liquor 15 industry in the Republic, or licensing in any province;
      - (vi) any other matter that may be referred to it by a member of the Council;
    - (b) to promote and facilitate intergovernmental relations in respect of the liquor industry; and
    - (c) to facilitate the settlement of intergovernmental disputes concerning the liquor 20 industry.

#### **Proceedings**

- **40.** (1) The Minister may convene a meeting of the Council at any time, but must convene at least two meetings in each financial year.
- (2) The Minister may designate any meeting of the Council to be a meeting of all 25 members, or only of voting members.
- (3) A non-voting member may nominate an alternate from its relevant regulatory authority to represent that member at a meeting of the Council.
  - (4) The Council may invite non-members to attend meetings of the Council.
- (5) As a body through which the national and provincial spheres of government seek to co-operate with one another in mutual trust and good faith, the Council must attempt to reach its decisions by consensus.
- (6) If the Council fails to reach consensus on a decision, it may resolve the matter by formal vote on a motion.
  - (7) A motion in terms of subsection (6) passes only if it is supported by—
    - (a) the Minister; and
    - (b) at least five other voting members of the Council.
- (8) Subject to subsections (1) and (7), the Council may adopt its own rules for the conduct of its meetings.

#### CHAPTER 7

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#### REGULATIONS AND NOTICES

#### Public health considerations

- **41.** The Minister, in consultation with the member of Cabinet responsible for health, may prescribe the content of, and the manner in which, public health notices must be displayed on—
  - (a) registered premises; and
  - (b) premises licensed or registered by a provincial authority to sell or micromanufacture liquor.

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#### Power to issue regulations and notices

- **42.** (1) In respect of any matter affecting the retail sale or micro-manufacture of liquor, the Minister, after consultation with the Council, may make regulations in order to establish uniform norms and standards in the liquor industry regarding—
  - (a) the form and nature of statistical information that provincial authorities must supply to the Minister; and
  - (b) the information to be furnished to the Minister regarding the operation of the liquor industry by—
    - (i) a registered person; and
    - (ii) the holder of an import certificate in terms of section 16 of the Liquor 10 Products Act, 1989 (Act No. 60 of 1989).
  - (2) The Minister may, by notice in the Gazette-
    - (a) make regulations in the manner contemplated in section (1)—
      - (i) declaring any substance or fermented drink to be beer, liquor, traditional African beer or an impotable substance; or
      - (ii) declaring any denatured, medicated, perfumed or otherwise treated spirits to be methylated spirits; and
    - (b) make any other regulations—
      - (i) required or permitted in terms of this Act; or
      - (ii) necessary or expedient to prescribe in order to achieve the objects of this 20

#### Procedure when issuing regulations

- **43.** (1) Before the Minister may promulgate a regulation contemplated in section 42 that materially and adversely affects any person, the Minister must—
  - (a) take appropriate steps to notify any persons who are likely to be materially or 25 adversely affected by the regulation or notice and invite comment from them;
  - (b) publish the regulation or notice in the *Gazette* and invite comment from the public; and
  - (c) consider any comment received and any recommendations made by the Council.
- (2) If any regulation, other than one contemplated in section 42(1), affects a province, that regulation must be tabled with the Council for its consideration.
- (3) A decision of the Minister in terms of this Chapter is subject to review or appeal to the extent provided for, and in accordance with, the Promotion of Administrative Justice Act, 2000 (Act No. 3 of 2000).

#### **CHAPTER 8**

## **GENERAL PROVISIONS**

# Limitation of liability

**44.** Subject to section 29(3), neither the State nor any organ of state or person exercising any power or performing any duty in terms of this Act is liable for any loss or damage resulting from an act or omission in good faith in the exercise of such power or the performance of such duty.

#### **Delegation of power**

**45.** (1) The Minister may delegate all or part of any power of the Minister in terms of this Act, other than the power to make regulations, to the Director-General or an officer 45 of the national department responsible for liquor matters designated by the Director-General.

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- (2) The Minister may delegate to a Member of the Executive Council all or part of the Minister's powers, discretion and responsibility under this Act, with respect to the registration of persons within a province as distributors of liquor.
- (3) At any time, the Minister may revoke a delegation of power under this section, and exercise that power directly.

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# Repeal of laws

46. Subject to Schedule 1, the laws mentioned in Schedule 2 are repealed to the extent indicated in the third column of that Schedule.

#### Short title and commencement

47. This Act is called the Liquor Act, 2003, and comes into operation on a date to be 10 determined by the President by proclamation in the Gazette.

#### **SCHEDULE 1**

#### TRANSITIONAL PROVISIONS

#### **Definitions**

- 1. For the purpose of this Schedule—
  - "Liquor Act, 1989" means the Liquor Act, 1989 (Act No. 27 of 1989);
  - "Liquor Products Act, 1989" means the Liquor Products Act, 1989 (Act No. 60 of 1989).

#### Transition from repealed laws to provincial legislation

- **2.** (1) Despite section 46, in respect of each province, a provision of a law mentioned in Schedule 2 that concerns the micro-manufacture, retail sale or consumption of liquor or methylated spirits remains in force within that province until a date determined in accordance with subitems (2) and (3) and declared by notice in the *Gazette*.
- (2) The Premier of a province, or the Member of the Executive Council responsible for liquor in the province, may notify the Minister that the government of that province wishes to consult with the Minister on the determination of a date contemplated in subitem (1), at any time after the legislature of that province has enacted legislation that—
  - (a) is consistent with the objects and purposes of this Act;
  - (b) provides for regulation of the micro-manufacture, retail sale and consumption of liquor, and methylated spirits within that province;
  - (c) requires every person engaging in the micro-manufacture or retail sale of liquor or methylated spirits within that province to be registered, or to have a licence or permit, to perform any of those activities;
  - (d) with respect to the registration or licensing of activities contemplated in paragraph (c)—
    - (i) provides for a reasonable procedure, having regard to the competing demands of simplicity, transparency and cost-effectiveness, for the application, evaluation and granting of registration, licences or permits required by that legislation; and
    - (ii) provides for the maintenance of a registry of any persons, firms and premises required to be registered or licensed in terms of that legislation, and the reporting of that information to the Minister;
  - (e) establishes enforcement mechanisms to ensure proper monitoring and compliance by any persons registered or licensed in terms of that provincial legislation; and
  - (f) provides reasonable transitional protection of the rights of existing licencees in terms of the laws repealed by section 46, to the extent that those licences involve the micro-manufacture, retail sale or consumption of liquor or methylated spirits.
  - (3) After receiving a notice in terms of subitem (2), the Minister must either—
    - (a) in consultation with the appropriate Member of the Executive Council, determine a date contemplated in subitem (1) and declare that date by notice in the *Gazette*; or
    - (b) if the Minister on reasonable grounds believes that the provincial legislation does not substantially meet the criteria required by subitem (2), notify the responsible Member of the Executive Council of that province to that effect, setting out the Minister's reservations with respect to the provincial legislation.
- (4) Until the date contemplated in subitem (1) with respect to any particular province, a reference in this Act to "applicable provincial legislation" must be regarded as being

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a reference to the provisions of any law mentioned in Schedule 2 that concern the micro-manufacture, retail sale or consumption of liquor or methylated spirits.

#### Transitional conflicts

- 3. The provisions of this Act prevail to the extent of any conflict between—
  - (a) a provision of this Act; and
  - (b) a provision of an Act mentioned in Schedule 2 that remains in force in terms of item 2.

### Conversion of existing licences

- **4.** (1) Despite the repeal of the Liquor Act, 1989, upon the coming into operation of this Act—
  - (a) a determination made under section 51 of that Act remains valid, as if that Act had not been repealed, for a period determined in accordance with this item; and
  - (b) a licence issued under that Act remains valid, as if that Act had not been repealed, for a period determined in accordance with this item,

if that determination or licence, as the case may be, involved the manufacture or distribution of liquor, and was valid immediately before this Act came into operation.

- (2) Subject to subitem (4), 90 days after this Act came into operation, a determination or licence referred to in subitem (1) that involved the manufacture or distribution of liquor, converts automatically to a registration under this Act as—
  - (a) a manufacturer;
  - (b) a distributor; or
  - (c) both,
- as elected by notification in writing to the Minister in accordance with subitem (3).
  - (3) A notification in terms of subitem (2)—
    - (a) may be delivered to the Minister by hand, registered mail or fax within the 90-day period referred to in subitem (2); and
    - (b) will be deemed to have been received by the Minister on—
      - (i) the date of delivery by hand or transmission by fax; or
      - (ii) three days after the date on which it is sent by registered mail.
- (4) If a licensee of a licence or determination referred to in subitem (2) fails to make an election by notification to the Minister as contemplated in subitems (2) and (3), the licence or determination—
  - (a) does not convert as contemplated in subitem (2); and
  - (b) expires at the end of the last day of the 90-day period referred to in subitem (2).
- (5) Within 12 months after the coming into operation of this Act, a manufacturer or distributor whose licence or determination has been converted in terms of subitem (2) must initiate a review by the Minister, by notice in the prescribed manner and form, of that manufacturer's or distributor's registration under this Act.
- (6) Within 24 months after receiving an initiation notice in terms of subitem (5) and any additional relevant material that the Minister may require, the Minister must conduct a review of the initiator's registration, having regard to the objects of this Act, applying the criteria set out in section 13, and considering that the registered person is a going concern.
  - (7) Upon completing a review in terms of subitem (6), the Minister must either—
    - (a) confirm the initiator's registration without alteration; or
    - (b) confirm the initiator's registration, subject to further conditions that are reasonable, justifiable and relevant to the matters mentioned in subitem (6).

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- (8) The provisions of section 13, read with the changes required by context, apply to any proposal by the Minister to impose further conditions as contemplated in subitem (7)(b).
- (9) If a manufacturer or distributor who is required to initiate a review under subitem (5), fails to—
  - (a) initiate that review within the time provided in subitem (5); or
  - (b) provide additional relevant material to the Minister within six months after being requested to do so,

the Minister may cancel the registration of that manufacturer or distributor, in the manner set out in section 20 (4), (5) and (6).

(10) If the Minister fails to complete a review within the time allowed by subitem (6), the initiator's registration will continue in force, subject to any conditions that applied at the time the initiation notice was delivered to the Minister.

#### Transitional provisions concerning retail sale

**5.** Despite the repeal of the Liquor Act, 1989, until the date contemplated in item 2(1) with respect to any particular province, a person within that province who, at the coming into operation of this Act, was authorised in terms of that Act to engage in the retail sale of liquor may continue to engage in the retail sale of liquor to the extent permitted by that authorisation.

#### Consents granted under section 158(2) of Liquor Act, 1989

**6.** Any consent granted under section 158(2) of the Liquor Act, 1989, lapses on 31 December of the year following the year in which this Act comes into operation and will on that date cease to be of any force and effect.

#### Applications before commencement of this Act

**7.** Any application or matter received by a competent authority under the Liquor Act, 1989, before the date of commencement of this Act and not disposed of prior to that date, must be disposed of by that authority in terms of that Act despite its repeal.

#### Traditional African beer and powder

- **8.** (1) If no definition of "traditional African beer" has been prescribed in terms of the Customs and Excise Act, 1964 (Act No. 91 of 1964), for the purposes of this Act, "traditional African beer" means a fermented liquid—
  - (a) made by-
    - the fermentation of malt, unmalted grain or meal of the cereals sorghum, maize, finger millet or pearl millet, with no more than five per cent sugar by weight relative to the combined weight of all the malt, grain or cereal ingredients; or
    - (ii) combining traditional African beer powder with water;
  - (b) with no addition of ethyl alcohol;
  - (c) with an alcohol content not exceeding 3,5 per cent by volume;
  - (d) in a state of fermentation, or of which the fermentation has not been arrested;and
  - (e) not containing or flavoured with hops or any product derived from hops.
- (2) If no definition of "traditional African beer powder" has been prescribed in terms of the Customs and Excise Act, 1964 (Act No. 91 of 1964), for the purposes of this Act, "traditional African beer powder" means a dry product—
  - (a) comprising—
    - (i) not more than three parts by mass of milled sorghum or maize malt; and

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- (ii) not less than seven parts by mass of milled precooked maize or sorghum unmalted grain or meal; and
- (b) which-
  - (i) does not contain any sugar derived from any source;
  - (ii) does not contain, and is not flavoured with, hops or products derived from hops; and
  - (iii) may contain active dry yeast added as a processing aid.

# **SCHEDULE 2**

# REPEAL OF LAWS

No. and year of law	Short title	Extent of repeal
Act No. 27 of 1989	Liquor Act, 1989	The whole
Act No. 60 of 1989	Liquor Products Act, 1989	Section 32 in respect of its amendment to the Liquor Act, 1989
Act No. 44 of 1993	Airports Company Act, 1993	Section 35
Act No. 105 of 1993	Liquor Amendment Act, 1993	The whole
Act No. 57 of 1995	Liquor Amendment Act, 1995	The whole